# VERNAL CITY CORPORATION FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2006

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SMUIN, RICH & MARSING

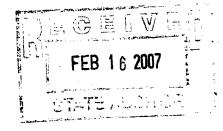
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### **INDEPENDENT AUDITORS' REPORT**

Honorable Mayor and Members of the City Council Vernal City Corporation Vernal, Utah 84078

### Ladies/Gentlemen:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Vernal City Corporation, as of and for the year ended June 30, 2006, which collectively comprise the City's basic financial statements as listed in the foregoing table of contents. These financial statements are the responsibility of Vernal City Corporation's management. Our responsibility is to express an opinion on these financial statements based on our audit.

Except as described in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Governmental Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

We did not audit the financial statements supporting the City's investment in a joint venture, Ashley Valley Sewer Management Board, stated at \$6,282,305 on June 30, 2006, or its equity in the loss of that entity of \$129,306, which is included in net income for the year then ended as described in Note 15 to the financial statements. Those statements were audited by other auditors, whose report has been furnished to us and in our opinion, insofar as it relates to the amounts included for Ashley Valley Sewer Management Board, is based solely on the report of other auditors.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of Vernal City Corporation as of June 30, 2006, and the respective changes in financial position and the respective budgetary comparison for the General Fund and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated November 15, 2006, on our consideration of Vernal City Corporation's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis information on pages 3 through 18 is not a required part of the basic financial statements, but is supplementary information, required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Vernal City Corporation's basic financial statements. The combining and individual nonmajor fund statements and schedules in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements of Vernal City Corporation. The combining and individual nonmajor fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

MUIN, RICH & MARSING

Price, Utah

November 15, 2006

### VERNAL CITY CORPORATION MANAGEMENT'S DISCUSSION AND ANALYSIS 2005-2006

As management of Vernal City, we offer readers of Vernal City's financial statements this narrative overview and analysis of the financial activities of Vernal City for the fiscal year ended June 30, 2006

### Financial Highlights

- The assets of Vernal City exceeded its liabilities at the close of the most recent fiscal year by \$38,896,445 (net assets). Of this amount, \$3,521,026 (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- ❖ The government's total net assets increased by \$2,999,675.
- As of the close of the current fiscal year, Vernal City's governmental funds reported combined ending fund balances of \$20,777,861 an increase of \$2,868,333 in comparison with the prior year. Approximately nine percent of this total amount, \$1,969,015 is available for spending at the government's discretion (unreserved fund balance).
- ❖ At the end of the current fiscal year, unreserved fund balance for the general fund was \$1,796,783 or 21 percent of total general fund expenditures and financial uses.
- ❖ Vernal City's total debt decreased by \$696,668 (7.3 percent) during the current fiscal year. The key factor in this decrease was the payment of debt.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to Vernal City's basic financial statements. Basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements: The government wide financial statements are designed to provide readers with a broad overview of Vernal City's finances, in a manner similar to a private-sector business.

- ❖ The statement of net assets presents information on all of Vernal City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of Vernal City is improving or deteriorating.
- The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of Vernal City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Vernal City include general government, public safety, public works, and parks and recreation. The business-type activities of Vernal City include the Water, Sewer and Solid Waste Fund and a Municipal Building Authority and a Golf Course fund.

The government-wide financial statements include Vernal City itself (known as the *primary government*). The Municipal Building Authority, although also legally separate, functions for all practical purposes as a department of Vernal City, and therefore has been included as an integral part of the primary government. The government-wide financial statements can be found on pages 19-20 of this report.

### **Fund Financial Statements:**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Vernal City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Vernal City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

### Governmental funds.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements, however, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

- Because the focus of governmental funds is narrower, than that of the government-wide financial statements, it is useful to compare the information presented for government funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.
- Vernal City maintains many individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund. Data from the other governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.
- Vernal City adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.
- The basic governmental fund financial statements can be found on pages 21-26 of this report.

### Proprietary funds.

- Vernal City maintains one type of proprietary fund called an enterprise fund. Enterprise funds are used to report the same functions presented as *business-type activities* in the government-wide financial statements.
- Vernal City uses enterprise funds to account for its Water and Sewer and Solid Waste distribution and collection operation, and for its Municipal Building Authority, which accounts for revenues and expenses used for government buildings as well as Streets & Roads within Vernal City.
- Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water and Sewer and Solid Waste operation, for the operation of the Municipal Building Authority, both of which are considered to be major funds of Vernal City.
- The basic proprietary fund financial statements can be found on pages 27-31 of this report.

### Vernal City as Trustee

Vernal City is a trustee—it is responsible for other assets that—because of a trust arrangement—can be used only for the trust beneficiaries. All of Vernal City's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 32 and 33. We exclude these activities from Vernal City's other financial statements because Vernal City cannot use these assets to finance its operations. Vernal City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

### Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 34-63 of this report.

### Other information:

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information on pensions. Combining and individual fund statements and schedules can be found on pages 64-68 of this report.

### Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of Vernal City, assets exceeded liabilities by \$38,896,445 at the close of the most recent fiscal year.

By far the largest portion of Vernal City's net assets (77 %) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment) less any related debt used to acquire those assets that is still outstanding. Vernal City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although Vernal City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of Vernal City's net assets (14 %) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* (\$3,521,026) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, Vernal City is able to report positive balances in all three categories of net assets, both for the government as a whole as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The government's net assets increased \$2,999,675 during the current fiscal year. Governmental activities grew \$2,868,333 with most of that being unrestricted for use or meaning what is best for Vernal City. Business-type activities grew \$131,342 but most of that will be restricted for infra structure use.

Table 1 Net Assets

					To	tal
	Governmen	tal Activities	Business-Ty	pe Activities	Primary G	overnment
	2006	2005	2006	2005	2006	2005
Current assets	\$ 9,348,117	\$ 6,591,525	\$ 2,085,342	\$ 2,516,508	<b>\$</b> 11, <b>433</b> ,459	\$ 9,108,033
Capital assets	18,915,439	18,832,315	20,015,365	19,883,005	38,930,804	38,715,320
Total assets	\$ 28,263,556	\$ 25,423,840	\$ 22,100,707	\$ 22,399,513	\$ 50,364,263	\$ 47,823,353
Long-term debt outstanding	\$ 4,760,000	\$ 5,438,000	\$ 3,261,908	\$ 3,966,845	\$ 8,021,908	\$ 9,404,845
Other liabilities	2,725,695	2,076,312	720,215	445,426	3,445,910	2,521,738
Total liabilities	\$ 7,485,695	\$ 7,514,312	\$ 3,982,123	\$ 4,412,271	\$ 11,467,818	\$ 11,926,583
Net assets:						
Invested in capital assets,						
net of debt	\$ 13,545,251	\$ 13,336, <b>28</b> 3	<b>\$</b> 16,43 <b>2,8</b> 98	\$ 15,530,242	<b>\$</b> 29, <b>978</b> ,149	\$ 28,866,525
Restricted	5,435,827	3,511 <b>,652</b>	133,675	234,664	5,569,502	3,746,316
Unrestricted	1,796,783	1,061,593	1,552,011	2,222,336	3,348,794	3,283,929
Total net assets	\$ 20,777,861	\$ 17,909,528	\$ 18,118,584	<b>\$</b> 17,98 <b>7,2</b> 42	\$ 38,896,445	\$ 35,896,770

Governmental activities: Governmental activities increased Vernal City's net assets by \$2,868,333 thereby accounting for 96 % of the total growth in the net assets of Vernal City. Key elements of this increase are as follows:

Table 2
Changes in Net Assets

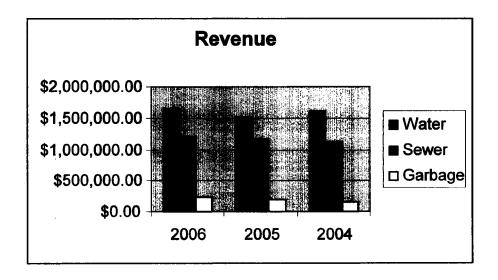
				Total
	Governme	ntal Activities	Business-Type Activities	Primary Government
	2006	2005	2006 2005	2006 2005
Revenues				
Program Revenues:				
Charges for services	\$ 1,080,894	\$ 910,871	\$ 3,266,072 \$ 3,192,833	5 \$ 4,346,966 \$ 4,103,706
Operating grants and contributions	428,517	350,644	131,53	7 428,517 482,181
Capital grants and contributions	19,109	25,156	779,84	7 19,109 805,003
General Revenues:				
Property taxes	244,585	241,841	155,520 150,000	0 400,105 391,841
Sales and franchise taxes	6,492,438	5,017,535		6,492,438 5,017,535
Grants and contrib. not restricted	125,603	88,818	57,499	183,102 88,818
Unrestricted investment earnings	260,221	123,370	38,164 17,30	7 298,385 140,677
Gain (loss) on disp. of fixed assets	75,088	·		75,088
Business-type act. cost sharing	870,348	<b>779</b> ,736		870,348 779,736
Other general revenues	150,747	<b>58</b> ,034	5,558 59,75	· · · · · · · · · · · · · · · · · · ·
Transfers in (out)	46,556	(128,134)	(46,556) 128,13	· · · · · · · · · · · · · · · · · · ·
Joint venture gain (loss)	,	(,,	(129,306) (158,96	
Interest expense			(52,314)	(52,314)
Impact fee's			177,255	177,255
Total revenues	\$ 9,794,106	\$ 7,467,871	\$ 3,471,892 \$ 4,300,45	
Program Expenses				
General government	\$ 1,612,350	\$ 1, <b>298</b> ,320		\$ 1,612,350 \$ 1,298,320
Public safety	2,591,922	2,084,019		2,591,922 2,084,019
Public works	2,039,262	1,315,407		2,039,262 1,315,407
Parks and recreation	2 <b>82,24</b> 3	572,840		282,243 572,840
Intergovernmental	16,077	197,568	·	16,077 197,568
Capital outlay	260,729	646,609		260,729 646,609
Interest on long-term debt	123,190	106,974		123,190 106,974
Utility fund	123,170	100,574	\$ 3,229,489 \$ 3,100,94	
Municipal building authority			103,413 134,28	
Golf Course			7,648 7,64	
Total expenses	\$ 6,925,773	\$ 6,221,737	\$ 3,340,550 \$ 3,242,88	
Total expenses	\$ 0,923,773	9 0,221,737	\$ 3,242,00	<b>9</b> 10,200,323 <b>9</b> 3,404,017
Change in net assets	\$ 2,868,333	<b>\$ 1,246</b> ,134	\$ 131,342 \$ 1,057,57	9 \$ 2,999,675 \$ 2,303,713
Net Assets - beginning	17,909,528	16,675,106	17,987,242 16,929,66	3 35,896,770 33,604,769
Net Assets - ending	\$ 20,777,861	\$ 17,921,240	\$ 18,118,584 \$ 17,987,24	2 \$ 38,896,445 \$ 35,908,482

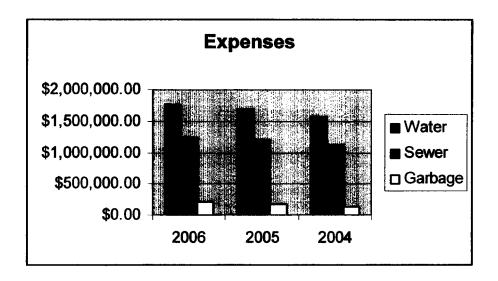
- ❖ Sales Tax collected increased \$927,000 (28 %) during the year. This increase is due largely to the increase in activity in oil and gas in the Uintah Basin.
- ❖ Innkeeper room tax increased \$26,386 (42 %). Low housing market and high job market.
- ❖ Franchise Taxes increased by \$156,390 (20.0%). Tax is based on revenue, increase shows economy is growing.
- ❖ Building permits increased \$38,000 (25 %).
- ❖ Justice Court fines increased \$119,910 (35 %). Shows increase activity in Vernal City.
- ❖ Vernal City's Balance Sheet: Assets grew 25 % while Liabilities grew 1 %.

Business-type activities: Business-Type activities comprise of Utility Fund, Municipal Building Authority, and Golf Course (record keeping only). Business-type activities increased Vernal City's net assets by \$ 131,342 accounting for 4 % of the total growth in the government's net assets. Key elements of this increase are as follows:

❖ Utility Fund is separated into 3 departments Water, Sewer, Solid Waste. The following is a breakdown of the increase to net profit per department as of net assets:

1) Water- \$116,885 2) Sewer- \$(111,973) 3) Solid Waste- \$1,294





- Utility Fund operating revenue increased 7% while non-operating revenue decreased significantly due to last years grant. Prior year Vernal City had a grant and inter-local governmental contributions. Utility Fund collected Property tax of \$150,000. Impact fees increased \$73,390 (70 %). Solid Waste was break even. Municipal Building Authority had an increase in net asset, but principle payment of debt was not considered.
- Expenses for the Utility department increased 4%.
- ♦ Water Department spent \$91,500 on upgrading meters to Wand read. 2005 C.I.B water line replacement was finished in the amount of \$565,000 (Grant). Dale Avenue project was finished. Debt payments in the amount of \$139,000
- Sewer Department purchased a sewer video system \$31,700. They also began work on the 2006 sewer improvement project. Debt payment in the amount of \$41,000
- ❖ Investment earnings increased by \$15,352 for business-type activities because of an overall increase in rates and Grant money being deposited.
- The Municipal Building Authority of Vernal City, Utah (the "Issuer's MBA"), was created to acquire projects for the Issuer pursuant to the Utah Municipal Building Authority Act. The Issuer's MBA has no assets, except for those purchased with the lease revenue bonds. The Issuer's MBA debt does not constitute legal debt within the meaning of any constitutional or statutory limitation of the Issuer. The Issuer's MBA entered into annual lease with the Issuer that may be terminated by the Issuer in any year and lease payments by the Issuer may be made only from funds that are annually budgeted and appropriated by the Issuer for such purposes. The lease revenue bonds of the Issuer's MBA are secured by an assignment of the Issuer's lease payments and a security interest in the project financed by such bonds.

### Financial Analysis of the Government's Funds

As noted earlier, Vernal City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental fund: The focus of Vernal City's governmental funds is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing Vernal City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

- As of the end of the current fiscal year, Vernal City's governmental funds reported combined ending fund balances of \$7,232,610 an increase of \$2,508,413 (53%) in comparison with the prior year. Approximately 97.0% of this total amount \$6,983,531 constitutes unreserved fund balance, which is available for spending at the government's discretion. City Council has already designated \$5,186,748 to appropriate projects. The remainder of fund or 3% balance is reserved to indicate that it is not available for new spending because it has already been committed; Animal Shelter carry-over of private donations \$14,400, the construction of Class "C" road projects \$62,446, to pay for earned but unused compensated absences of City employees \$172,232.
- The General fund is the chief operating fund of Vernal City. At the end of the current fiscal year, unreserved fund balance of the general fund was \$1,796,783, while total fund balance reached \$2,042,862. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 30% of total general fund expenditures, while total fund balance represents 35% of that same amount.
- The fund balance of Vernal City's general fund increased by \$629,792 during the current fiscal year. Key factors in this growth are as follows:
  - Total Revenue was up 3% above Budget. Total taxes collected showed a significant increase of \$1,477,600 (28%), of which local sales tax collections and charges for services were up from prior year. This increase was primarily generated by the increase in the total economy for the area in the past year. There was no sales tax rate increased in the current fiscal year.
  - Total Expenditures for General Fund were 3% under Budget.
  - Total of Other Financing Resources or Transfers out increased by 25% (\$750,000). This was money set aside for future projects. Some of those projects are Street Construction Fund, Municipal Building Fund, and two new funds were set up; Legacy and Emergency preparedness fund.
- The Debt Service fund is dedicated to the payments of outstanding debt. In the current year Vernal City paid \$421,266 for principal and interest payments on sales tax / highway bonds.
- The Street Construction fund balance has been restricted by the City council for use on street construction. This year \$203,000 was used for curb, gutter, and sidewalk replacement. 500 South widening Project started and will continue into next year. The City participated in a Federal Rebuild of 500 North. The City also did chip and seal in the amount of \$264,590.

- ❖ The City Wide S.I.D. fund began the Special Improvement District for the 2006 Year. The project will go into next fiscal year.
- Municipal Building Fund remodeled the Police Department. They replaced the carpet, lighting, removed paneling, restructured some walls, and new front waiting room. Project was started prior year. The Administration office basement was reinforced with a couple of walls to surround the furnaces and new shelves for storage. Total cost was \$4,000.
- Lducational Development Fund did a study on educational economic impact study. The study was on concurrent enrollment, educational trends, wealth distribution, ECT. They are also in the early stages for a strategic plan.

**Proprietary funds**: Vernal City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The Proprietary Fund is made up of Utility Fund, Municipal Building Authority, and Golf Course.

- Net assets for the Utility Fund is; \$18,118,584. Unrestricted fund balance at the end of the year amounted to \$1,552,011, or (9%) of total net assets. This amount is available for use in the Utility fund. Restricted net assets of the Utility Fund at the end of the year amounted to \$133,675, or (1%) of total net assets. The remainder of the net assets \$16,432,898, or (90%) is invested in capital assets, net of related debt.
- Net assets for the Municipal Building Authority amounted to \$1,869,455.

  Unrestricted net assets increased by \$132,784, and at the end of the year amounted to \$194,508. The remainder \$1,674,947 of the total net assets are invested in capital assets net of related debt.
- The total growth in net assets for all funds was \$131,342 respectively. Other factors concerning the finances of these funds have already been addressed in the discussion of Vernal City's business-type activities.

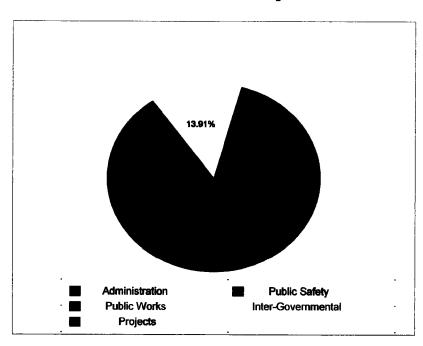
### General Fund Budgetary Highlights

Differences between the original budget and the final amended budget were (\$894,700 increase in appropriations) and can be briefly summarized as follows:

- Revenue increase in all service rendered.
- Fire Department Grant set-aside for 2007
- \$29,000 increase allocated to Mayor & City council
- \$20,300 increase allocated to City Attorney
- \$14,500 increases allocated to Government Buildings
- \$78,100 increase allocated to Police Department
- \$13,211 increase to Animal Shelter

- \$224,900 decrease to Streets Department
- \$1,600,000 increase to transfers & projects
- All other general fund departments had budget changes of less than \$10,000. This increase was to be funded out of increases in tax revenues. The net changes to the final budget resulted in an appropriated increase to fund balance of \$105,960. During the year, revenues exceeded final amended budgetary estimates by \$345,550 and final expenditures were less than budgetary estimates by \$284,250.

### General Fund Actual Expenditure



### Capital Asset and Debt Administration

Capital assets: Vernal City's investment in capital assets for its governmental and Business-type activities as of June 30, 2006, amounts to \$32,648,499 net of accumulated depreciation. This investment in capital assets includes land, buildings and system improvements, machinery and equipment, park facilities, roads and highways. The total increase in Vernal City's investment in capital assets for the current fiscal year was 8% increase for governmental activities and a 4% increase for business-type activities.

Major capital asset events during the current fiscal year included the following:

- City Manager new vehicle.
- Administrative office carpet & windows. Parking lot seal & coat.
- Police department purchased 3 new vehicles & Tasers for the officers.
- New kennels for Animal Shelter and re-epoxy floors.
- Streets Purchased Unimog along with attachments.
- Administrative Building improvements
- Waterline Replacement

Additional information on Vernal City's capital assets can be found in note 5 on pages 44-47 of this report.

Table 3
Vernal City's Capital Assets
Net of Depreciation

	Beginning	Imaroscoa	Decreases	Ending Balance
	Balance	Increases	Decreases	Dalance
Primary Government				
Governmental activities:				
Capital assets not				
being depreciated:				
Land and easements	<b>\$</b> 1,236,661			\$ 1,236,661
Water stock	23,195		· .	23,195
Total capital assets				
not being depreciated	\$ 1,259,856	\$	<u>\$</u>	\$ 1,259,856

### Table 3 (Cont'd) Vernal City's Capital Assets Net of Depreciation

	Beginning Balance	Increases	Decreases	Ending Balance
Primary Government				
Governmental activities:				
Capital assets being depreciated:				
Buildings	\$ 922,977			\$ 922,977
Improvements other than				
bui <b>ldi</b> ngs	2,606,945	\$ 95,394		2,702,339
Machinery and equipment	1,617,287	140,374	<b>\$</b> 11 <b>8,8</b> 53	1,638,808
Automotive equipment	1,826,895	257,870	85,177	1,999,588
Infrastructure	16,023,096	483,777		16,506,873
Total capital assets				
being depreciated:	\$ 22,997,200	\$ 977,415	\$ 204,030	\$ 23,770,585
Less accumulated depreciation for:				
Buildings	<b>\$ 264,</b> 013	\$ 30,555		<b>\$ 294,568</b>
Improvements other	,	,		
than buildings	256,612	92,931		349,543
Machinery and equipment	934,310	94,627	\$ 109,240	919,697
Automotive equipment	1,041,177	102,700	<b>56,7</b> 41	1,087,136
Infrastructure	2,928,629	535,429		3,464,058
Total accumulated				
depreciation	<b>\$</b> 5,424,741	\$ 856,242	\$ 165,981	\$ 6,115,002
deprocration	Ψ 3,121,771			
Total capital assets being				
depreciated, net	\$ 17,572,459	\$ 121,173	\$ 38,049	\$ 17,655,583
Governmental activities				
capital assets, net	\$ 18,832,315	\$ 121,173	\$ 38,049	\$ 18,915,439

### Table 3 (Cont'd) Vernal City's Capital Assets Net of Depreciation

	Beginning Balance	Increases	Decreases	Ending Balance
Business-Type Activities:				
Capital assets not being depreciated:				
Land and easements	\$ 588,544			\$ 588,544
Water Stock	54,956			54,956
Total capital assets not				
being depreciated:	\$ 643,500	<u>\$</u>	\$	\$ 643,500
Capital assets being depreciated:				
Buildings	\$ 1,867,528			\$ 1,867,528
Improvements other than				
buildings	17,058,461	<b>\$</b> 607 <b>,6</b> 04	\$ 8,942	17,657,123
Machinery and equipment	579,654	123,601	10,144.	693,111
Automotive equipment	501,800		167,499	334,301
Total capital assets				
being depreciated	\$ 20,007,443	\$ 731,205	\$ 186,585	\$ 20,552,063
Less accumulated				
depreciation for:			•	
Buildings	\$ 620,917	\$ 58,259		\$ 679,176
Improvements other				
than buildings	5,784,075	350,906	\$ 1,609	6,133,372
Machinery and equipment	507,117	13,921	10,146	51 <b>0,89</b> 2
Automotive equipment	267,440	39,123	167,500	139,063
Total accumulated		•_		
depreciation	\$ 7,179,549	\$ 462,209	\$ 179,255	\$ 7,462,503
Total capital assets being				
depreciated, net	\$ 12,827,894	\$ 268,996	\$ 7,330	\$ 13,089,560
Business-type activities				A 10 MCS 0/C
capital assets, net	\$ 13,471,394	\$ 268,996	\$ 7,330	\$ 13,733,060

Long-term debt: At the end of the current fiscal year, Vernal City has no General Obligation debt outstanding. Vernal City had total bonded debt outstanding of \$8,708,177. All of this debt represents bonds secured solely by specified revenue sources (i.e. revenue bonds). Vernal City also has \$491,000 special assessment debt for which the government is liable in the event of default by the property owners subject to the assessment.

### TOTAL GOVERNMENTAL ACTIVITY

YEAR ENDING JUNE 30,	PR	RINCIPAL	IN	TEREST	TOTAL
-					
2007	\$	255,000	\$	68,775	\$ 323,775
2008		312,000		79,364	391,364
2009		365,000		102,721	467,721
2010		373,000		93,686	4 <b>66,</b> 686
2011		375,000		84,427	459,427
2012-2016		1,740,000		288,655	2,028,655
2017-2021		1,108,000		139,575	1,247,575
2022-2026		461,000		52,225	513,225
2027-2029		149,000		5,600	 154,600
	\$	5,138,000	\$	915,028	\$ 6,053,028

### TOTAL BUSINESS-TYPE ACTIVITY

YEAR ENDING JUNE 30,	_PR	INCIPAL	IN	TEREST_	 TOTAL
2007	\$	3 <b>08,</b> 269	\$	56,531	\$ 364,800
2008		335,000		54,692	3 <b>89,</b> 692
2009		314,000		48,65 <b>8</b>	362,658
2010		261,000		43,305	304,305
2011		226,000		39,267	265,267
2012-2016		1,074,000		148,108	1,222,108
2017-2021		617,908		62,726	680,634
2022-2026		434,000		18,300	 452,300
	\$	3,570,177	\$	471,587	 4,041,764

- ❖ Vernal City didn't incur any debt FY 2006. Vernal City did pay a total of \$696,668 to all debt payment. Vernal City did start work on the S.I.D for FY 2006.
- Because Vernal City has no general obligation debt and all other debt is financed through the State of Utah and its several debt financing boards, we do not maintain a bond rating from outside rating agencies such as Standard & Poor's, Fitch and Moody's.
- State statutes limit the amount of general obligation debt a governmental entity may issue to 4 percent of the value of the taxable property in the City. The current debt limitation for Vernal City is \$10,115,940, plus an additional 8 percent \$20,231,880 for water, artificial lights and sewers.

Additional information on Vernal City's long-term debt can be found in note 7 on pages 50-53 of this report.

### Economic Factors and Next Year's Budgets and Rates

- The unemployment rate for Vernal City/Uintah County is currently 2.5%. Compared to the state's current unemployment rate of 3.1% percent and the national rate of 4.6%.
- Employment rate from previous year was 3.8%
- The current job market for the area is showing strength with an increase of double-digit job growth. The oil, gas and mining added 590 new positions and service-producing industries added 738 jobs.
- The occupancy rate of Vernal City's central business district has remained strong. The City is working hard to maintain vitality of the down town business community.
- ❖ The largest employers in the Vernal City/Uintah County area are:

Compa	any	Industry	Employment
1.	<b>Uintah School District</b>	Public Education 5	500-999
2.	Uintah County	Local Government	250-499
3.	Ute Indian Tribe	Tribal Government	250-499
4.	Wal-Mart	Discount Department Sto	re 25 <b>0-4</b> 99
5.	Ashley Valley Med. Ce	nter Health Care	100-249

❖ Inflationary trends in the region compare favorably to national indices.

All of these factors were considered in preparing Vernal City's budget for the 2006 fiscal year.

Because of the strong position of the general fund unrestricted fund balance \$1,796,783 at the end of this year, coupled with the current strong economy that is projected to increase the collection of sales and other user taxes, the City has reduced the general property tax in the general fund by \$150,000 or a 50% reduction. The other \$150,000 has been budgeted for use in the Water utility fund. This has made it possible for the city to maintain the current water and sewer rates for the new budget year.

The combined budget proposed for the fiscal year ending June 30, 2007 is \$13,894,786. This represents an increase of \$2,413,239 from the combined budget for June 30, 2006. This is primarily due to the fact that Vernal City will be seeking funding for projects to expand and upgrade infrastructure and equipment. Most other changes in the budget for next year are based primarily on normal inflationary cost of goods and services.

### **Requests for Information**

This financial report is designed to provide a general overview of Vernal City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Finance Director, 447 East Main, Vernal City, Utah, 84078.

### VERNAL CITY CORPORATION STATEMENT OF NET ASSETS JUNE 30, 2006

PRIMARY COVERNMENT

		GOVER	NMEN	Γ		
	GOV	ERNMENTAL	BUS	INESS-TYPE		
	A(	CTIVITIES	A	CTIVITIES		TOTAL
ASSETS						
ASSEIS						
Cash and cash equivalents	\$	438, <b>327</b>	\$	64,412	\$	502,739
Investments: restricted		767 <b>,578</b>		388,028		1,155,606
Investments at cost		6,502,730		206,476		6,709,206
Assessments receivable		201,673				201,673
Miscellaneous receivable		94,414		<b>22</b> 7,490		321,904
Due from other funds				1,160,446		1,160,446
Due from other governmental units		1,338,395		2,714		1,341,109
Inventory of supplies		5,000		35,776		40,776
Capital assets (net of accumulated depreciation):						
Water stock		23,195		<b>54,</b> 956		78,151
Land and assessments		1,236,661		588,544		1,825,205
Buildings		628,409		1,188,352		1,816,761
Improvements other than buildings		2,352,796		11,523,751		13,876,547
Machinery and equipment		719,111		182,219		901,330
Infrastructure		13,042,815		<b>,</b>		13,042,815
Automotive equipment		912,452		195,238		1,107,690
Investment in joint venture		, <b></b>		<b>6,282,3</b> 05		6,282,305
<u></u>						0,202,000
Total assets		28,263,556	_\$	22,100,707		50,364,263
<b>LIABILITIES</b>						
Accounts payable	\$	266,039	\$	<b>25</b> 4,942	\$	520,981
Due to other funds		1,285,654				1,285,654
Accrued liabilities		5,234		10,303		15,537
Escrow deposit payable		371,019		15,930		386,949
Bond interest payable		59,956		35,390		95,346
Due to other governmental units				90,381		90,381
Deferred revenue		187,561		5,000		192,561
Noncurrent liabilities:						
Revenue bonds payable - Due within one year		305,000		308,269		613,269
Revenue bonds payable - Due in more than one year		4,833,000		3,261,908		8,094,908
Compensated absences		172,232		• •		172,232
					-	
Total liabilities	<u> </u>	7,485,695		3,982,123	\$	11,467,818
<u>NET ASSETS</u>						
Invested in capital assets, net of related debt	\$	13,545,251	\$	16,432,898	\$	29,978,149
Restricted for:						•
Class "B" Roads		62,446				62,446
Special revenue funds		221,475				221,475
Capital projects		4,486,453				4,486,453
Animal shelter		14,401				14,401
Utility fund restrictions				133,675		133,675
Debt service		478,820				478,820
Unrestricted		1,969,015		1,552,011		3,521,026
Total net assets	\$	20,777,861	\$	18,118,584	\$	38,896,445

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

# VERNAL CITY CORPORATION STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2006

			PROGRAM REVENUES	VENUE	s	}		NET (EXI	PENSE) I	NET (EXPENSE) REVENUE AND CHANGE IN NET ASSETS	9
÷	EXPENSES	CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	Ş	CAPITAL GRANTS AND CONTRIBUTIONS	ONS	GOVE	PRIM. GOVERNMENTAL ACTIVITIES	BUSIN ACT	PRIMARY GOVERNMENT FAL BUSINESS-TYPE ACTIVITIES	TOTAL
FUNCTION/PROGRAMS Primary government: Gravernmental activities											
General covernment	\$ 1.612.350	\$ 709.062					65	(903 288)			(903 288)
Public safety	2,591,922		\$ 87,650		59	19,109	,	(2,152,278)			
Highways and public improvements	2,039,262	38,947	340,867	29				(1,659,448)			(1,659,448)
Parks and recreation	282,243							(282,243)			(282,243)
Economic development	16,077							(16,077)			(16,077)
Intergovernmental	260,729							(260,729)			(260,729)
Interest on long-term debt	123,190			1				(123,190)			(123,190)
Total governmental activities	\$ 6,925,773	\$ 1,080,894	\$ 428,517	1	S	19,109	<b>6</b>	(5,397,253)			\$ (5,397,253)
Business-type activities:									,		
Utility fund Municipal Building Authority	\$ 3,229,489 103,413	<b>5 3,063,928</b> 202,144							sa Sa	(165, <b>56</b> 1) 98,731	\$ (165,561) 98,731
Golf Course	7,648			1						(7,648)	(7,648)
Total business-type activities	\$ 3,340,550	\$ 3,266,072			8		S	:	S	(74,478)	\$ (74,478)
Total primary government	\$ 10,266,323	\$ 4,346,966	\$ 428,517	:	S	19,109	∞	(5,397,253)	so.	(74,478)	\$ (5,471,731)
	General revenues:	ķ									
	Property taxes	i .					s <sub>A</sub>	244,585	s	155,520	\$ 400,105
	Sales and franchise taxes	chise taxes						6,492,438			6,492,438
	Grants and cor	ntributions not rest	Grants and contributions not restricted to specific programs	grams				125,603		57,499	183,102
	Unrestricted in	Unrestricted investment earnings	<b>15</b>					260,221		38,164	298,385
	Gain (loss) on	Gain (loss) on disposition of fixed assets	ed assets					75,088			75,088
	BTA's cost sha	BTA's cost sharing allocation						870,348		1	870,348
	Miscellaneous							150,747		800,0	56,305
	Joint venture gain (loss)	gain (loss)								(129,306)	(129,306)
	Interest expense	8								(52,314)	(52,314)
	Impact fees									177,255	177,255
	Transfers in (out)	c c				•		46,556		(46,556)	
	Total genera	Total general revenues and transfers	nsfers			·	۰	8,265,586	S	205,820	\$ 8,471,406
	Change in net assets	net assets					49	2,868,333	89	131,342	\$ 2,999,675
	Net assets - beginning	guiun				·		17,909,528		17,987,242	35,896,770
							6	170 111 00		707 01. 01	211
	Net assets - chumig	8				-	٩	20,777,001	٦	10,110,304	3 35,890,443

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

### VERNAL CITY CORPORATION BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2006

	GENERAL FUND	OTHER GOVERNMENTAL FUNDS		GOVE	TOTAL ERNMENTAL FUNDS
<u>ASSETS</u>					
Cash	<b>\$</b> 436, <b>84</b> 0	\$	1,487	\$	438,327
Investments: restricted			767,578		76 <b>7,57</b> 8
Investments at cost	2,286,324		4,216,406		6,502,730
Receivables (net):					
Assessments			201,673		201,673
Accounts	92,341		2,073		94,414
Due from other funds			374,839		374,839
Due from other governmental units	1,337,246		1,149		1,338,395
Prepaid expenses	5,000				5,000
Total assets	\$ 4,157,751	\$	5,565,205	\$	9,722,956
LIABILITIES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$ 166,331	\$	99,708	\$	266,039
Due to other funds	1,574,539		85,954		1,660,493
Escrow deposits payable	371,019				371,019
Accrued liabilities			5,234		5,234
Deferred revenue			187,561		187,561
Total liabilities	\$ 2,111,889	\$	378,457	\$	2,490,346
Fund balances:					
Reserved for:					
Class "C" Roads	\$ 62,446			\$	62,446
Compensated absences	172,232		•		172,232
Animal shelter	14,401				14,401
Unreserved, reported in:					
General fund	1,796,783				1,796,783
Special revenue funds		\$	221,475		221,475
Debt service fund			47 <b>8,82</b> 0		4 <b>78,82</b> 0
Capital projects fund			4,486,453	<del></del>	4,486,453
Total fund balances	\$ 2,045,862	\$	5,186,748	\$	7,232,610
Total liabilities and fund balances	\$ 4,157,751	\$	5,565,205	\$	9,722,956

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

\$ 20,777,861

### VERNAL CITY CORPORATION RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2006

Total fund balances - governmenta	al fund types:		<b>\$</b> 7,23 <b>2,61</b> 0
Capital assets used in governments are not reported in the funds.	al activities are not financial resources and, therefore,		
	Land and easements	<b>\$</b> 1,236,661	
·	Water stock	23,195	
	Buildings	628,409	
	Improvements other than buildings	2,352,796	
	Machinery and equipment	719,111	
·	Automotive equipment	912,452	
	Infrastructure	13,042,815	18,915,439
Long-term liabilities, including be period and therefore are not report	ands payable, are not due and payable in the current ed in the funds.		
•	Bond interest payable	\$ (59,956)	
	Revenue bonds payable - current portion	(378,000)	
		` , ,	

Net assets of governmental activities

### VERNAL CITY CORPORATION STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2006

	GENERAL FUND	OTHER GOVERNMENTAL FUNDS		GOV	TOTAL ERNMENTAL FUNDS
REVENUES:					
Taxes	<b>\$</b> 6,73 <b>7,02</b> 3			\$	6,737,023
Licenses and permits	209,913	\$	161,344		371,257
Intergovernmental	639,472	•			639,472
Charges for services	963,426				963,426
Fines and forfeitures	519,031				519,031
Investment earnings	99,691		160,530		260,221
Assessment revenues			139,176		139,176
Contributions	34,630				34,630
Miscellaneous revenue	13,019		90,344		103,363
Total revenues	\$ 9,216,205	<u>s</u>	551,394	\$	9,767,599
EXPENDITURES:					
Current:				_	
General government	<b>\$</b> 1,631,190			\$	1,631,190
Public safety	2,301, <b>0</b> 17	\$	214,971		2,515,988
Highways and public improvements	1,541,741		17,325		1,5 <b>59,06</b> 6
Parks, recreation, and public property	143,632		43,059		1 <b>86,69</b> 1
Economic development			16,077		16,077
Intergovernmental expenditures	260,729				260,729
Capital outlay	•		511,710		511,710
Debt service:					
Principal retirement			300,000		300,000
Interest and fiscal charges			121,266		121,266
Total expenditures	\$ 5,878,309	\$	1,224,408	\$	7,102,717
Excess revenues over (under)			// 04 N	•	0 //4 000
expenditures	\$ 3,337,896	\$	(673,014)		2,664,882
OTHER FINANCING SOURCES (USES):				_	
Transfers in	\$ 29,388	\$	2,553,549	\$	2,582,937
Transfers out	(2,506,992)		(29,389)		(2,536,381)
Rents	(203,025)				(203,025)
Total other financing sources (uses)	\$ (2,680,629)		2,524,160	_\$	(156,469)
Excess of revenues and other sources over (under) expenditures and other uses	\$ 657,267	s	1 <b>,8</b> 51,146	\$	2,508,413
FUND BALANCES - beginning of year	1,416,070		3,308,127		4,724,197
Prior period adjustmnet	(27,475)		27,475		# 020 C: 0
FUND BALANCES - end of year	\$ 2,045,862	\$	5,186,748	\$	7,232,610

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

# VERNAL CITY CORPORATION RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2006

Amounts reported for governmental activities in the statement of activities are different because:

\$ 2,508,413
121,173
(38,049)
<b>300,0</b> 00
 (23,204)
\$ 2,868,333
\$ 

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

## VERNAL CITY CORPORATION STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2006

	AMOUNTS		V FINAL	RIANCE VITH BUDGET	
	ORIGINAL	FINAL	ACTUAL AMOUNTS		ORABLE VORABLE)
REVENUES:					
Taxes:					
Property taxes	<b>\$ 224</b> ,520	\$ 225,520	\$ 244,189	\$	18,669
General sales and use tax	4,255,000	5,300,000	5,539,206		239,206
Franchise tax	695,000	603,000	603,950		950
Transient room tax	·	<b>80</b> ,000	89,156		9,156
Tele-Communications tax		235,000	260,123		25,123
Miscellaneous tax	500	500	399		(101)
Licenses and permits	150,200	202,450	209,913		7,463
Intergovernmental	1,336,219	595,090	639,472		44,382
Charges for services	953,393	964,983	963,426		(1,557)
Fines and forfeitures	322,100	<b>508</b> ,000	519,031		11,031
Investment carnings	35,900	100,121	99,691		(430)
Contributions	22,500	<b>34</b> ,941	34,630		(311)
Miscellaneous revenue	10,000	21,054	13,019		(8,035)
Total revenues	\$ 8,005,332	\$ 8,870,659	\$ 9,216,205	\$	345,546
EXPENDITURES:				•	
Current:					
General government:					
Mayor and council	\$ 321,579	\$ 350,670	<b>\$ 326</b> ,104	\$	24,566
City manager	142,313	138,417	136,000		2,417
Finance	307,173	300,687	291,528		9,159
Attorney	101,588	121,888	119,392		2,496
Non-departmental	348,681	341,515	332,380		9,135
Government buildings	112,900	127,392	122,923		4,469
Planning and community development	107,817	113,980	108,985		4,995
Justice court	185,940	197,062	193,878		3,184
Total general government	\$ 1,627,991	\$ 1,691,611	\$ 1,631,190	<u>s</u>	60,421
Public safety:					
Police	\$ 1,621,101	\$ 1,699,189	\$ 1,683,190	\$	1 <b>5,99</b> 9
Fire	998,722	306,653	300,698		5,955
Victims advocate	75,680	<b>78</b> ,176	<b>76,</b> 010		2,166
Animal shelter	235,538	247,949	241,119		6,830
Total public safety	\$ 2,931,041	\$ 2,331,967	\$ 2,301,017	\$	30,950

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

# VERNAL CITY CORPORATION STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2006

	BUDGET	AMOUNTS		VARIANCE WITH FINAL BUDGET		
	ORIGINAL FINAL		ACTUAL AMOUNTS	FAVORABLE (UNFAVORABLE)		
Highways and public improvements:						
Streets department	\$ 1,337,817	\$ 1,113,750	\$ 1,035,167	\$ 78,583		
Motor pool	167,237	177,976	174,402	3,574		
Public works administration and engineering	341,061	341,377	332,172	9,205		
Total highways and public improvements	\$ 1,846,115	\$ 1,633,103	\$ 1,541,741	\$ 91,362		
Parks, recreation, and public property:						
Parks	\$ 159,521	\$ 153,208	\$ 143,632	\$ 9,576		
Total parks, recreation and public property	\$ 159,521	\$ 153,208	\$ 143,632	\$ 9,576		
Intergovernmental expenditures:						
Contributions to other governmental units	\$ 177,250	\$ 274,184	\$ 260,729	\$ 13,455		
Total intergovermental expenditures	<b>\$ 177,</b> 250	\$ 274,184	\$ 260,729	\$ 13,455		
Total expenditures	\$ 6,741,918	\$ 6,084,073	\$ 5,878,309	\$ 205,764		
Excess of revenue over (under)						
expenditures	\$ 1,263,414	\$ 2,786,586	\$ 3,337,896	\$ 551,310		
OTHER FINANCING SOURCES (USES):						
Transfers in		\$ 29,388	\$ 29,388			
Transfers out	<b>\$</b> (1,149,210)	(2,506,992)	(2,506,992)			
Rents	<del></del>	(203,025)	(203,025)			
Total other financing sources (uses)	(1,149,210)	(2,680,629)	(2,680,629)	<u> </u>		
Excess of revenues and other sources		•				
over (under) expenditures and other uses	\$ 114,204	\$ 105,957	\$ 657,267	\$ 551,310		
Fund balances - beginning of year	(114,204)	(105,957)	1,4 <b>16,0</b> 70	1,522,027		
Prior period adjustment	<del></del>		(27,475)	(27,475)		
Fund balances - end of year	\$	\$	\$ 2,045,862	\$ 2,045,862		

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

### VERNAL CITY CORPORATION STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2006

		BUSINES	S-TY	PE ACTIVIT	IES -	ENTERPRISI	E FUI	NDS
	_	UTILITY FUND	1	IUNICIPAL BUILDING UTHORITY		ONMAJOR FUND GOLF COURSE		TOTAL
<u>ASSETS</u>								
Current assets:								
Cash	\$	6,067	\$	58,345			\$	64,412
Investments: restricted		162,551		225,477				388,028
Investments at cost		206,476						206,476
Receivables - net								
Utilities		223,569						223,569
Miscellaneous		3,921						3,921
Due from other governmental units		2,714						2,714
Due from other funds		1,114,008			\$	46,438		1,160,446
Inventory supplies		35,776		<del></del>		<del></del>		35,776
Total current assets	\$	1,755,082	_\$_	283,822	_\$_	46,438	_\$_	2,085,342
Noncurrent assets:								
Water stock	\$	54,9 <b>56</b>					s	54,956
Land		7,950	\$	213,260	\$	300,711	Ť.	521,921
Land easements		66,623		•		•		66,623
Buildings		67,541		1,741,688		58,299		1,867,528
Improvements		15,682,112		1,880,348		94,663	1	17,657,123
Machinery and equipment		389,102		155,344		148,665		693,111
Automotive equipment		334,301				•		334,301
Less: Accumulated depreciation		(5,981,175)		(1,206,383)		(274,945)		(7,462,503)
Investment in joint venture		6,282,305						6,282,305
Total noncurrent assets		16,903,715		2,784,257	_\$_	327,393	\$ 2	0,015,365
Total assets	_\$	18,658,797	_\$_	3,068,079	_\$_	373,831	\$ 2	2,100,707
<u>LIABILITIES</u>								
Current liabilities:								
Accounts payable	\$	254,942					\$	254,942
Utility deposits		15,930					•	15,930
Accrued liabilities		10,303						10,303
Accrued interest payable		13,080	\$	22,310				35,390
Due to other governmental units		6,067		84,314				90,381
Current portion - long-term debt		172,269		136,000				308,269
Deferred revenue				5,000				5,000
Total current liabilities	\$	472,591	\$	247,624	\$		_\$_	720,215

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

### VERNAL CITY CORPORATION STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2006

	BUSINESS	-TYPE ACTI <b>VIT</b> IE	S - ENTERPRISE	FUNDS
			NONMAJOR	
		MUNICIPAL	FUND	
	UTILITY	BUILDING	GOLF	
	FUND	AUTHORITY	COURSE	TOTAL
Noncurrent liabilities:				
Revenue bonds payable	\$ 2,310,908	\$ 951,000		\$ 3,261,908
	e 2210.000	\$ 951,000	<b>\$</b>	\$ 3,261,908
Total noncurrent liabilities	\$ 2,310,908	\$ 951,000	<u> </u>	0 0,201,500
Total liabilities	\$ 2,783,499	\$ 1,198,624	<u> </u>	\$ 3,982,123
Net Assets:				
Invested in capital assets, net of related debt	\$ 14,430,558	<b>\$</b> 1,674, <b>947</b>	\$ 327,393	\$ 16,432,898
Restricted	133,675			133,675
Unrestricted	1,311,065	194,508	46,438	1,552,011
Total net assets	\$ 15,875,298	\$ 1,869,455	\$ 373,831	\$ 18,118,584

### VERNAL CITY CORPORATION STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS JUNE 30, 2006

		BUSINESS	-TYPE	ACTIVITIE	S - EN	TERPRISES	s FUN	NDS
	_	TILITY FUND	MUNICIPAL BUILDING AUTHORITY		NON F	MAJOR UND OLF OURSE		OTAL
Operating revenues:							• 1	266 072
Charges for sales and services	<u>\$</u> :	3,063,928		202,144			<u> </u>	,266,072
Total operating revenues	\$ 3	3,063,928	\$	202,144	\$	··· <u> </u>	\$ 3	,266,072
Operating expenses:							•	456 740
Wages and benefits	\$	456,740					\$	456,740
Services and supplies	:	2,413,384	\$	8,216	_		2	2,421,600
Depreciation		359,365		95,197		7,648		462,210
Total operating expenses	\$_	3,229,489	_\$	103,413		7,648	\$ 3	3,340,550
Operating income (loss)		(165,561)	_\$	98,731	<u>\$</u> _	(7,648)	<u></u>	(74,478)
Nonoperating revenues (expenses):								
Interest revenue	\$	29,078	\$	9,086			\$	38,164
Interest expense and fiscal charges		(27,621)		(24,693)				(52,314)
Miscellaneous		5,558						5,558
Grants		7,839						7,839
Transfer AVSMB				49,660				<b>49,66</b> 0
Impact fees		177,255						177,255
Property taxes		155,520						155,520
Joint venture income (loss)		(129,306)						(129,306)
Total nonoperating revenues (expenses)	_\$_	218,323	_\$	34,053				252,376
Income (loss) before transfers	\$	52,762	\$	132,784	<u>\$</u>	(7,648)		177,898
Transfers In (Out):								
Transfers	_\$_	(46,556)					_\$_	(46,556)
Total transfers in (out):	\$	(46,556)	_\$	···	<u>\$</u>	•••		(46,556)
Change in net assets	\$	6,206	\$	132,784	\$	(7,648)	\$	131,342
Total net assets - beginning		15,869,094		1,736,671	. <del></del>	381,477	1	7,987,242
Total net assets - ending	\$	15,875,300	\$	1,869,455	<u>s</u>	373,829	\$ 1	18,118,584

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

### VERNAL CITY CORPORATION STATEMENT OF CASH FLOWS PROPERETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2006

	<b>BUSINESS TYPE ACTIVITIES - ENTERPRISE FUNDS</b>									
		UTILITY	Ml	JNICIPAL UILDING	NON F	IMA <b>JOR</b> UND GOLF				
		FUND		THORITY		URSE		TOTAL		
Cash Flows From Operating Activities:										
Cash receipts from customers	\$	3,039,151	\$	202,144			\$	3,241,295		
Cash payments to suppliers		(2,419,685)		(8,216)				(2,427,901)		
Cash payments to employees		(457,088)						(457,088)		
Net cash provided (used) by operating activities	_\$_	162,378	_\$	193,928	\$			356,306		
Cash Flows From Noncapital										
Financing Activities:										
Net loans - other funds	\$	(132,603)	\$	(69,610)			\$	(202,213)		
Impact fees		177,255						177,255		
Transfer from other governmental units		7,710		49 <b>,709</b>				57,419		
Property taxes		155,520						155,520		
Transfer (to) from other funds		(46,556)						(46,556)		
Deposit returns	ė.	(600)					_	(600)		
Net cash provided (used) by noncapital										
financing activities		160,726	\$	(19,901)	_\$			140,825		
Cash Flows From Capital and Related										
Financing Activities:										
Acquisition of capital assets	\$	(723,856)					\$	(723,856)		
Interest paid on revenue bonds		(21,393)	\$	(28,693)				(50,086)		
Principal paid on revenue bonds		(182,688)		(214,000)				(396,688)		
Transfer from AVWSD				49,660				<b>49,66</b> 0		
Grants received		7,839						<b>7,8</b> 39		
Miscellaneous	•	5,558						5,558		
Net cash provided (used) by capital										
and related financing activities		(914,540)	\$	(193,033)	\$			(1,107,573)		
Cash Flows From Investing Activities:										
Interest and dividends received		29,078	_\$	9,086				38,164		
Net cash provided (used) by										
investing activities		29,078		9,086			<u> </u>	38,164		
Net increase (decrease) in cash and										
cash equivalents	\$	(562,358)	\$	(9,920)	\$		\$	(572,278)		
Cash and cash equivalents, July 1		937,452		293,742		·	<u> </u>	1,231,194		
Cash and cash equivalents, June 30	<u>\$</u>	375,094	\$	283,822	\$	•••	\$	658,916		

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

### VERNAL CITY CORPORATION STATEMENT OF CASH FLOWS PROPERETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2006

	BUSINESS TYPE ACTIVITIES - ENTERPRISE F							DS	
•	NONMAJO						R		
			MU	NICIPAL	]	FUND			
	1	UTILITY	В	JILDING		GOLF			
		FUND	AU	THORITY	<u>C</u>	OURSE		TOTAL	
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES:									
Operating income (loss)	\$	(165,561)	\$	98,731	\$	(7,648)	\$	(74,478)	
Adjustments to reconcile operating									
income (loss) to net cash provided (used) by									
operating activities:									
Depreciation expense	\$	359, <b>365</b>	\$	95,197	\$	7,648	\$	462,210	
Increase (Decrease) in utility receivables		(27,024)						(27,024)	
Increase (Decrease) in miscellaneous receivables		2,247						2,247	
Increase (Decrease in accounts payable		(6,301)						(6,301)	
Increase (Decrease) in accrued liabilities		(348)				·····		(348)	
Total adjustments	_\$_	327,939	\$	95,197	<u>s</u>	7,648	\$	430,784	
Net cash provided (used) by operating activities	_\$_	162,378	\$	193,928	\$		\$	356,306	

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

# VERNAL CITY CORPORATION STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2006

	PAYROLL FUND			JST AND GENCY
<u>ASSETS</u>				
Cash and cash equivalents			\$	17,311
Accounts receivable				
Due from other funds	\$	125,370	-	
Total assets	\$	125,370	\$	17,311
<u>LIABILITIES</u>				
Accrued liabilities	\$	125,370		
Due to other funds			\$	162
Due to other governmental agency				17,149
Total liabilities	_\$	125,370		17,311
<u>NET ASSETS</u>				
Held in trust	\$		\$	

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

# VERNAL CITY CORPORATION STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE YEAR ENDED JUNE 30, 2006

	PAYROLL FUND		TRUST AND AGENCY	
ADDITIONS:  Payroll withholdings and deductions  Court receipts  Miscellaneous	\$	581,987	\$	47,631 92,191 550
Total additions	_\$	581,987		140,372
DEDUCTIONS:  Payments to other governments  Court funds disbursed  Miscellaneous	\$	613,134	\$	48,595 81,798 239
Total deductions	\$	613,134	_\$_	130,632
Change in net assets	\$	(31,147)	\$	9,740
Net assets - Beginning of year		156,517		7,571
Net assets - End of year	\$	125,370	\$	17,311

<sup>&</sup>quot;The notes to the financial statements are an integral part of this statement."

# VERNAL CITY CORPORATION NOTES TO FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2006

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICES

The financial statements of the Vernal City Corporation has been prepared in conformity with accounting principles generally accepted in the United States of America (GASB) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the City are described below.

In June 1999, the Governmental Accounting Standards Board (GASB) unanimously approved Statement No. 34, Basic Financial Statements-and Management's Discussion and Analysis- for State and Local Governments. Certain significant changes in the Statement include the following: 1) For the first time, the financial statements include a Management's Discussion and Analysis (MD&A) providing an analysis of the City's overall financial position and results of operations. Financial statements prepared using full-accrual accounting for all of the City's activities. 2) A change in the fund financial statements to focus on the major funds.

These and other changes are reflected in the accompanying financial statements (including notes to financial statements).

# A. Reporting Entity

Vernal City Corporation is a municipal corporation governed by an elected mayor and five-member council. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended Component Units, although legally separate entities, are in substance part of the government's operations.

Blended component unit. The Municipal Building Authority of Vernal City is included in this report as the Municipal Building Authority (MBA), an enterprise fund, which is a component unit blended in the City's financial statements. Although the MBA is clearly established as a separate entity under state law, it is included due to financial accountability and the extensive oversight provided by the City. Members of the City Council serve as the Board of Directors of the MBA.

# B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed form these statements. Government activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

# B. Government-Wide and Fund Financial Statements (Continued)

The statement of activities demonstrates the degree to which the direct expense of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment- program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirement of a particular function

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

# C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenue are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

# C. <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

The government reports the following major governmental funds:

The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those that are required to be accounted for in another fund.

The government reports the following major proprietary funds:

The Water, Sewer & Solid Waste Utility Fund accounts for the operation of and maintenance of the City water distribution system, sewage collection system and residential solid waste collection.

The MBA (Municipal Building Authority) Fund accounts for the revenues & expenses used for the construction and debt service of a Golf Course, several municipal buildings as well as streets & roads within the City.

Additionally, the government reports the following fund types:

 The Vernal City Trust & Agency Fund (a fiduciary fund) accounts for the Vernal City Justice Court Trust Account, The Vernal City Employees Sec 125 Medical Reimbursement Plan Trust Account and the Friends of the Museum Trust Account.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule the effect of inter-fund activity has been eliminated from the government-wide financial statements, Exceptions to this general rule are charges between the government's water and sewer and sold waste function and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

# C. <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

Proprietary funds distinguish operating revenues and expense from non-operating items, Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Water, Sewer and Solid Waste Fund, are charges to customers for sales and services. Operating expenses for enterprise funds include wages and benefits, operating maintenance cost, depreciation and other general and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to first use restricted resources and then unrestricted resources, as they are needed.

# D. Budgetary Data

Budgets are presented on the modified accrual basis of accounting for all governmental funds and on the accrual basis for proprietary funds. Budgets are not adopted for the Vernal City Trust and Agency Fund. All annual appropriations lapse at fiscal year end. The following procedures are used in establishing the budgetary data reflected in the financial statements.

- 1. In January of each year, each department of the City prepares requests for capital equipment and capital projects and operating supplies as well as requests for changes in personnel to the City Manager. During April, all department requests are then presented for review to a budget committee made up of two members of the City Council assigned to that particular department, the City Manager, the Finance Director. The committee recommended budgets are then presented to the Mayor and City Council as the Tentative Budget on the first city council meeting in May. During May the Mayor and City Council review the tentative budget with the Department Heads, prepare a final operating budget for the next fiscal year including the means of financing that budget.
- 2. Copies of the proposed budget are made available for public inspection and by review of the citizens of the city.
- 3. If the City does not exceed the certified tax rate, a public hearing is held prior to June 22 at which the budget is legally adopted by resolution of the City Council after obtaining taxpayer input. If the City exceeds the certified tax rate, the budget is adopted in August when data is available to set the rates.

- 4. Once adopted, the budget can be amended by subsequent city council action. The city council upon recommendations can approve reductions in appropriations, but increases in appropriations by fund require a public hearing prior to amending the budget. In accordance with Utah State law, interim adjustments may be made by the administrative transfer of money from one appropriation to another within any given fund.
- 5. Minor interim adjustments in estimated revenue and appropriations during the year ended June 30, 2006 have been included in the final budget approved by the city council, as presented in the financial statements.
- 6. Expenditures may not legally exceed budgeted appropriations at the fund level.

# E. <u>Deposits and Investments</u>

The city's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition, including investments in the Public Treasurers' Investment Fund (PTIF).

# F. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as "due to/from other funds". Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

# G. Inventories

All inventories are valued at cost using the first-in-first-out method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

# H. Capital Assets

Capital assets, which include land, water stock, buildings and improvements, and furniture and equipment, and infrastructure assets (e.g., roads, curb, gutter: sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The government defines Capital Assets as assets with an initial individual cost of \$5,000 or more and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

# H. <u>Capital Assets (Continued)</u>

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during construction is not capitalized.

Buildings, improvements, furniture and equipment and infrastructure assets of the City are depreciated using the straight-line method over the following estimated lives:

Assets	<u>Years</u>
Buildings	10-50
Improvements	10 <b>-40</b>
Office equipment	5-20
Machinery and equipment	5-10
Automotive equipment	5-20

# I. <u>Compensated Absences</u>

Under terms of the Vernal City Personnel Policy, all regular full-time and probationary employees, upon completion of one (1) year of continuous service, shall be eligible to take vacation leave. Employees earn vacation and sick leave in amounts varying with tenure and classification. In the event of termination or death, an employee is reimbursed for accumulated vacation days to a maximum of 240 hours. No reimbursement or accrual is made for unused sick leave. Employees also can accumulate comp time hours. Employees are paid for unused comp time if they are terminated or retire.

All vacation and comp time pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds as they are incurred.

# J. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets.

# K. Fund Equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation, or, are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

# 2. <u>DEPOSITS AND INVESTMENTS</u>

Deposits and investing for Vernal City and its blended component unit is governed by the Utah Money Management Act (Utah Code, Title 51, Chapter 7) and rules of the State of Utah Money Management Council.

The City follows the requirements of the Utah Money Management Act (Utah Code, Section 51, Chapter 7) in handling its depository and investment transactions. The Act requires the depositing of City funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

# **Deposits**

Vernal City maintains a cash and investment pool that is available for use by all funds. Each fund type's portion of this pool is displayed on the fund financial statements as cash and investments. Income from the investment of pooled cash is allocated based on each fund's portion of the pool. In addition, cash is separately held by individual funds.

### Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a formal deposit policy for custodial credit risk. At June 30, 2006, the City's bank balance of cash on deposit was \$640,208 of this amount \$206,067 was insured. But \$434,141 of the deposits are uninsured and uncollateralized.

#### Investments

The Money Management Act defines the types of securities authorized as appropriate investments for the City and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

Statutes authorize Vernal City to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the Utah State Public Treasurer's Investment Fund.

# 2. <u>DEPOSITS AND INVESTMENTS (Continued)</u>

The Utah State Treasurer's Office operates the Public Treasurer's Investment Fund (PTIF). The PTIF is available for investment of funds administered by any Utah public treasurer. The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, and Utah Code Annotated, 1953, as amended. The Act established the Money Management Council, which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses — net of administration fees, of the PTIF are allocated based upon the participant's average daily balance. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares.

As of June 30, 2006, Vernal City had the following investments and maturities:

	Invesment Maturities (in Years					
Investment Type	Fair Less  Value Than 1		1-5	<b>6-</b> 10	More than 10	
State of Utah Public Treasurer's Investment Fund	\$ 7,864,812	\$ 7,864,812				
Total Investments	\$ 7,864,812	\$ 7,864,812	\$	<b>\$</b>	\$	

#### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City manages this risk in part by investing in the Utah Public Treasurers Investment Fund. The City also manages its exposure to fair value loss arising from increasing interest rates by complying with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptance, fixed rate negotiable deposits, and fixed rate corporate obligations to 270-365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding 2 years.

# Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Vernal City has not adopted a formal policy with regards to credit risk on investments but the City informally follows the policy for reducing its exposure to credit risk by complying with the State's Money Management Act as previously discussed.

# 2. <u>DEPOSITS AND INVESTMENTS (Continued)</u>

At June 30, 2006, Vernal City had the following investments and quality ratings:

Investment Type	Fair Value	AAA	AA	A	Unrated
State of Utah Public Treasurer's Investment Fund	\$ 7,864,812				\$ 7,864,812
Total	\$ 7,864,812	<u>\$</u>	\$	\$	\$ 7,864,812

# Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City informal policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. No more than 5% of all funds may be invested in securities of a corporation that has been in continuous operation for less than three years. No more than 5% of the outstanding voting securities of any one corporation may be held. In addition, Rule 2 limits investment concentrations in certain types of investments. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5-10% depending upon the total dollar amount held in the portfolio.

# Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have a formal policy for custodial credit risk. As of June 30, 2006, the City had \$7,864,812 invested in the Public Treasurer's Investment Fund and was held by them.

### 3. RESTRICTED CASH

In connection with bond agreements between Vernal City and Utah Permanent Community Impact Fund Board, Utah Board of Water Resources and Utah Drinking Water Board, the City has agreed to set aside money into sinking funds and a reserve accounts. These funds are to assure that adequate money is available to service debt payments as they come due. The amount to be set aside into the sinking fund is established by each individual bond document. This amount is to be added to the sinking fund on an annual basis until an amount equal to the annual payment of principal and interest is set aside.

# 3. RESTRICTED CASH (Continued)

In prior years, the City also issued other bonds requiring bond sinking funds and bond reserve funds. Actual payments into these sinking and reserve funds are deposited annually until reserves are equal to that required by the individual bond document. These reserved amounts are shown below along with other restricted funds.

Business-type Activities - Enterprise Funds	
Utility fund	\$162,551
Municipal Building Authority	225,477
Special Revenue Funds	
Narcotics Strike Force	<b>\$284,8</b> 74
Debt Service Fund	
Bond guarantee	\$277,552
Capital Projects	
Street Construction	\$205,152

# 4. PROPERTY TAXES

The property tax revenue of the City is collected and distributed by the Uintah County Treasurer as an agent of the City. Utah statutes establish the process by which taxes are levied and collected. The county assessor is required to assess real property as of January and complete the tax rolls by May 15. By July 21, the county auditor is to mail assessed value and tax notices to property owners. A taxpayer may then petition the County Board of Equalization between August 1 and August 15 for a revision of the assessed value. The county auditor makes approved changes in assessed value by November 1 and on this same date the county auditor is to deliver the completed assessment rolls to the county treasurer. Tax notices are mailed with a due date of November 30. Delinquent taxes are subject to a 2% penalty, with a \$10 minimum penalty. If delinquent taxes and penalties are not paid by January 15 of the following year, these delinquent taxes, including penalties, are subject to an interest charge at an annual rate equal to the federal discount rate plus 6%; the interest period is from January 1 until date paid. It is expected that all delinquencies plus accrued interest and penalties will be collected within a five-year period, during which time, the county treasurer may force the sale of property to collect the delinquent portion. Only the portion of property taxes receivable that meets the revenue recognition criteria is reported as revenue in the fund financial statements.

# 4. PROPERTY TAXES (Continued)

Beginning January 1, 1992, there was levied in lieu of the ad valorem tax, an annual uniform fee based on the value of motor vehicles. The uniform fee was 1.5% of the fair market statewide value of the property, as established by the State Tax Commission. On January 1, 1999, legislation became effective which made motor vehicles weighing 12,000 pounds or less subject to an "age-based" fee that is due each time the vehicle is registered. The revenues collected in each county from the uniform fee is distributed by the county to each taxing entity in which the property is located in the same proportion in which revenue collected from ad valorem real property tax is distributed. The City recognizes age-based fee as revenue when the County collects it.

# 5. <u>CAPITAL ASSETS</u>

Capital asset activity for the year ended June 30, 2006 was as follows:

	Beginning			<b>End</b> ing
	Balance	Increases	Decreases	Balance
Primary Government				
Governmental activities:				
Capital assets not				
being depreciated:				
Land and easements	\$ 1,236,661			\$ 1,236,661
Water stock	23,195	<del></del>		23,195
Total capital assets				
not being depreciated	\$ 1,259,856	<u>\$</u>	\$	\$ 1,259,856
Capital assets being				
depreciated:				
Buildings	\$ 922,977			\$ 922,977
Improvements other than	·			,
buildings	2,606,945	\$ 95,394		2,702,339
Machinery and equipment	1,617,287	140,374	<b>\$</b> 11 <b>8,8</b> 53	1,638,808
Automotive equipment	1,826,895	257,870	85,177	1,999,588
Infrastructure	16,023,096	483,777		16,506,873
Total capital assets				
being depreciated:	\$ 22,997,200	\$ 977,415	\$ 204,030	\$ 23,770,585

# 5. <u>CAPITAL ASSETS (Continued)</u>

	Beginning				Ending			
		Balance	Increases		Decreases		Balance	
Primary Government								
Governmental activities:								
Less accumulated								
depreciation for:								
Buildings	\$	264,013	\$	30,555			\$	294,568
Improvements other								
than buildings		256,612		92,931				349,543
Machinery and equipment		934,310		94,627	\$	109,240		919,697
Automotive equipment		1,041,177		102,700		56,741		1,087,136
Infrastructure		2,928,629		535,429				3,464,058
Total accumulated								
depreciation	_\$_	5,424,741	_\$_	856,242		165,981		6,115,002
Total capital assets being								
depreciated, net	\$ 1	7,572,459	\$	121,173	\$	38,049	\$ 1	7,731,681
Governmental activities								
capital assets, net	\$ 1	8,832,315	\$	121,173	\$	38,049	\$ 1	8,991,537

# 5. <u>CAPITAL ASSETS (Continued)</u>

	Beginning Balance	<b>I</b>	D	Ending
Business-type Activities:	Balance	Increases	Decreases	Balance
Captial assets not being depreciated:				
Land and easements	<b>\$</b> 5 <b>88,</b> 544			\$ 588,544
Water stock	54,956			54,956
Total capital assets not				31,730
being depreciated	\$ 643,500	\$	\$	\$ 643,500
Capital assets being depreciated:				
Buildings	\$ 1,867,528			\$ 1,867,528
Improvement other than	,			4 1,007,520
buildings	17,058,461	\$ 607,604	\$ 8,942	17,657,123
Machinery and equipment	579,654	123,601	10,144	693,111
Automotive equipment	501,800	·	167,499	334,301
Total capital assets being				
depreciated	\$ 20,007,443	\$ 731,205	\$ 186,585	\$ 20,552,063
Less accumulated depreciation for:				
Buildings	\$ 620,917	\$ 58,259		<b>\$ 679</b> ,176
Improvements other	<b>4</b> 020,71,	Ψ 50,257		Ψ 0/2,1/0
than buildings	5,784,075	350,906	\$ 1,609	6,133,372
Machinery and equipment	507,117	13,921	10,146	510,892
Automotive equipment	267,440	39,123	167,500	139,063
Total accumulated	<del></del>			100,000
depreciation	<b>\$</b> 7,17 <b>9,5</b> 49	\$ 462,209	\$ 179,255	\$ 7,462,503
Total capital assets being				
depreciated, net	\$ 12,827,894	\$ 268,996	\$ 7,330	\$ 13,089,560
Business-type activities				
capital assets, net	\$ 13,471,394	\$ 268,996	\$ 7,330	\$ 13,733,060

# 5. CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:		
General government	\$	38,910
Public safety		<b>85,90</b> 4
Highways and public improvements		636,380
Parks and recreation		95,048
Total depreciation expense -		
governmental activities	\$	856,242
Business-type Activities:		
Utility	\$	359 <b>,36</b> 5
Golf Course		7,648
Municipal Building Authority		95,197
Total depreciation expense -		
business-type activities		462,210
Total depreciation expense	\$1	,318,452

# 6. PENSION PLANS

At June 30, 2006, Vernal City Corporation was participating in the following retirement plans:

# **Utah State Retirement Systems**

Vernal City Corporation contributes to the Local Governmental Contributory Retirement System and Local Governmental Noncontributory Retirement System, Public Safety Retirement System for employers with Social Security coverage, all of which are cost-sharing multiple-employer, defined benefit pension plans administered by the Utah Retirement Systems (Systems). Utah Retirement Systems provide refunds, retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

# 6. PENSION PLANS (Continued)

# **Utah State Retirement Systems (Continued)**

The Systems are established and governed by the respective sections of Chapter 49 of the Utah Cede Annotated 1953 as emended. The Utah State Retirement Office Act in Chapter 49 provides for the administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board (Board) whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Local Governmental Contributory Retirement System, Local Governmental Noncontributory Retirement System, Public Safety Retirement System for employers with Social Security coverage. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, Utah 84102 or by calling I 800-365-8772.

Plan members in the Local Governmental Contributory Retirement System are required to contribute 6.00% of their manual covered salary (all or part may be paid by the employer for the employee) and Vernal City is required to contribute 7.08% of their annual covered salary. In the Local Governmental Noncontributory' Retirement System, Vernal City is required to contribute 11.09% of their annual covered salary. In the Public Safety Noncontributory Retirement System, Vernal City is required to contribute 19.34% of members' salaries. The contribution rates are the actuarially determined rates. The contribution requirements of the Systems are authorized by statute and specified by the Board.

The Vernal City contributions to the Local Governmental Contributory Retirement System for the years ending June 30, 2006, 2005 and 2004 were \$31,414, \$29,942 and \$25,269 respectively and for the Noncontributory Retirement System the contributions for June 30, 2006, 2005 and 2004 were \$140,767, \$120,962 and \$100,708 respectively and for the Public Safety Noncontributory Retirement System contributions for June 30, 2006, 2005, and 2004 were \$140,943, \$116,870, and \$97,554 respectively. The contributions were equal to the required contributions for each year.

The City also sponsors defined contribution retirement plans under Internal Revenue Code 401(k) and 457, which is administered by the Utah Retirement Systems. The plans cover all City employees who participate in the retirement plans. Participants are fully vested in employer and employee contributions.

# 6. PENSION PLANS (Continued)

## Other Retirement Plans

In addition to the state retirement plan, the City participates in another defined contribution plan with ICMA Retirement Corporation.

The City's total retirement contribution per permanent employee is 17.9% of gross pay regardless of plan mix. Vernal City contributions on behalf of employees to the Sec 401A plan are considered small relative to all contributions received by these large multiple employer plans. The percentage is not available. All required City contributions for the fiscal year were on deposit within 30 days after June 30, 2006.

The ICMA plan simply pays out employee-accumulated balances plus interest on an employee elected alternative basis at age 65, or sooner, based on the following vested schedule:

Completed Years of	
Credited Service With	
Vernal City (1,000 Hours	Vested
Minimum Required Per Year)	Percentage
Less than 1 year	None
1 year	50%
2 years	60%
3 years	70%
4 years	<b>8</b> 0%
5 years	90%
6 or more years	100%

The City also offers, through ICMA Retirement Corporation, to its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all full-time employees, permits them to defer a portion of their salary until future years. Employees are eligible to voluntarily participate from the date of employment and are vested immediately upon participating.

#### **PENSION PLANS (Continued)** 6.

A summary of plan activity for the year ended June 30, 2006 is set forth below:

ICMA RETIREMENT CORPORATION			
	401 Plan	4	57 Plan
Total value of plan assets at June 30, 2005	\$ 1,833,084	\$	83,153
Current Activity:			
Employer contributions	\$ 182,123		
Employee contributions		\$	15,079
Earnings (loss)	118,725		5,884
Expenses	(1,569)		
Distributions	(102,714)		(26,265)
Total current activity	\$ 196,565	\$	(5,302)
Total value of plan assets at June 30, 2006	\$ 2,029,649	_\$_	77,851

#### **LONG-TERM DEBT** 7.

Annual debt service requirements to maturity for revenue bonds are as follows:

Year Ending	Governmental Activities			Busi	ness-type Acti	vities
June 30,	Principal Principal	Interest	Total	Principal	Interest	Total
2007	\$ 255,000	\$ 68,775	\$ 323,775	\$ 308,269	\$ 56,531	\$ 364,800
2008	31 <b>2,0</b> 00	79,364	391,364	335,000	54,692	389,692
2009	365,000	102,721	467,721	314,000	48,65 <b>8</b>	362,658
<b>20</b> 10	373,000	93,686	4 <b>66,</b> 686	261,000	43,305	304,305
<b>20</b> 11	375,000	84,427	459,427	226,000	39,267	265,267
2012-2016	1,74 <b>0,0</b> 00	288,655	2,028,655	1,074,000	148,1 <b>08</b>	1,222,108
2017-2021	1,10 <b>8,0</b> 00	139,575	1,247,575	617,908	62,726	680,634
2022-2026	461,000	52,225	513,225	434,000	1 <b>8,300</b>	452,300
2027-2029	149,000	5,600	154,600			
Total	<b>\$</b> 5,13 <b>8,0</b> 00	\$ 915,028	\$ 6,053,028	\$ 3,570,177	\$ 471,587	\$ 4,041,764

# 7. LONG-TERM DEBT (Continued)

Long-term liability activity for the year ended June 30, 2006, was as follows:

	Beginning Balance 07-01-05	Additions	Reductions	Ending Balance 06-30-06	Due Within One Year
Governmental activities:					
Interim warrants					
Bonds payable:		•			
Revenue bonds CIB	\$ 5,011,000		\$ (251,000)	\$ 4,760,000	\$ 255,000
Special assessment bonds	427,000		(49,000)	378,000	<b>50</b> ,000
Capital leases					
Loan payable					
Compensated absences	150,952	\$ 21,280		172,232	
Governmental activity long-term liabilities	\$ 5,588,952	\$ 21,280	\$ (300,000)	\$ 5,310,232	\$ 305,000
Business-type activities:					
Bonds payable:					
Utility Fund:					•
Revenue bonds CIB	\$ 1,877,845		\$ (123,668)		\$ 111,269
Revenue bonds BOWR	429,000		(42,000)	387,000	43,000
Revenue bonds DWB	225,000		(12,000)	213,000	12,000
Revenue bonds WQB	134,000		(5,000)	129,000	6,000
MBA Fund:					
Revenue bonds CIB	1,301,000		(214,000)	1,087,000	136,000
Business-type activity					
long-term liabilities	\$ 3,966,845	<u>\$</u>	\$ (396,668)	\$ 3,570,177	\$ 308,269

Revenue Bonds - Revenue bonds payable at June 30, 2006, with their outstanding balances are Comprised of the following individual issues:

# Governmental Activities:

\$2,126,000 Limited Obligation Sales Tax Highway Bonds, Series 1999, due in annual principal installments of \$119,000 to \$167,000, beginning September 1, 1998 through September 1, 2014. interest 2.50% per annum. \$1,367,000

\$1,200,000 Vernal City, Uintah County, Utah Limited Obligation Sale Tax
Highway Bonds, Series 2003, due in annual principal installments of \$46,976
To \$75, 102, beginning September 1, 2008 through September 1, 2027, interest
2.50% per annum.
\$1,200,000

# 7. LONG-TERM DEBT (Continued)

	\$1,000,000 Vernal City, Limited Obligation Sales Tax Highway Bond, Series 2001A, due in annual principal installments of \$42,000 to \$119,000, beginning September 1, 2003 through September 1, 2020, interest 2.50% per annum.	\$	871,000
	\$1,000,000 Vernal City, TaxableLimited Obligation Sales Tax Bond, Series 2001B, due in annual principal installments of \$52,000 to \$100,000, beginning September 1, 2003 through September 1, 2020, interest 2.50% per annum.	\$	842,000
	\$140,000 Special Assessment Bond, Series 2000 District No. 99-01, due in annual principal installments of \$10,000 to \$15,000, beginning June 1, 2001 through June 1, 2010, interest 5.60% per annum.	\$	55,000
	\$500,000 Vernal City, Sales Tax Revenue Bond, Series 2003, due in annual principal installments of \$20,000 to \$31,000, beginning September 1, 2005 through September 1, 2024, interest 2.50% per annum.	\$	480,000
	\$389,000 Vernal City, Special Assessment Bond, Series 2003, due in annual principal installments of \$32,000 to \$46,000, beginning February 1, 2005 through February 1, 2014, interest 2.25% per annum.	<u>\$</u> _	323,000
	TOTAL	<u>\$5</u>	<u>,13<b>8,00</b>0</u>
В	usiness-type Activities: \$700,000 Municipal Building Authority of Vernal City, Utah, Golf Course		
	Bond, Series 1991, due in annual principal installments of \$25,000 to \$94,000, Beginning July 1, 1997 through July 1, 2015, interest 3.50% per annum	\$	443,000
	\$550,000 Municipal Building Authority of Vernal City, Utah, Fire Station Bone Series 1990, due in annual principal installments of \$27,000 to \$28,000, beginn November 1, 1992 through November 1, 2011, non-interest bearing.	ing	16 <b>8,0</b> 00
	\$500,000 Municipal Building Authority of Vernal City, Utah, Lease Revenue Bond, Series 1997, due in annual principal installments of \$45,000 to \$56,000, Beginning January 1, 1999 through January 1,2008, interest 2.50% per annum.	\$	11 <b>0,0</b> 00
	\$250,000 Municipal Building Authority of Vernal City, Utah, Lease Revenue Bond, Series 1996, due in annual principal installments of \$22,000 to \$28,000, Beginning July 1, 1998 through July 1, 2007, interest 3.00% per annum.	\$	5 <b>6,0</b> 00
:	\$350,000 Municipal Building Authority of Vernal City, Utah, Lease Revenue Bond, Series 1998, due in annual principal installments of \$31,000 to \$39,000 Beginning July 1, 2000 through July 1, 2009, interest 2.50% per annum.	\$	150,000

# 7. LONG-TERM DEBT (Continued)

\$200,000 Municipal Building Authority of Vernal City, Utah, Taxable Lease Revenue Bond, Series 2001, due in annual principal installments of \$10,000, Beginning September 1, 2002 through September 1, 2011, non-\$ 160,000 interest bearing. \$848,710 Water Revenue Refunding Bond, Series 1995, due in annual principal installments of \$41,710 to \$43,000 beginning March 1, 1996 through Mach 1, \$ 387,000 2015 non-interest bearing. \$404,200 Waer Revenue Bond due in annual principal installments of \$12,884 to \$29,735, beginning January 1, 1988 through January 1, 2007, non interest 29,735 bearing. \$270,000 Vernal City Water Revenue Bond, Series 2000, due in annual principal installments of \$11,000 to \$17,000, beginning March 1, 2002 throught March 1, \$ 213,000 2021, interest rate 2.18 per annum. \$293,000 Vernal City Water Revenue Bond, Series 2000A, due in annual installments of \$16,000 to \$23,000, beginning March 1, 2006 through March 1, \$ 252,908 2020, interest rate 2.50% per annum. \$144,000 Vernal City, Uintah County Utah Sewer Revenue Bond, Series 2002A, due in annual principal installments of \$5,000 to\$10,000, Beginning December 1,2002 through December 1, 2022, interest rate 3.5% per annum. \$ 129,000 \$691,000 Vernal City, Uintah County Utah Taxable Sewer Revenue Bond, series 2002B, due in annual principal installments of \$34,000 to \$36,000, beginning December 1, 2006 through December 1, 2025, non-interest bearing. \$ 691,000 \$780,534 Vernal City, Uintah County, Utah Water Revenue Bond, Series 2002, due in annual principal installments of \$30,534 to \$46,000, beginning March 1, \$ 780,534 2007 through March 1, 2026, interest rate 2.50% per annum.

### 8. CONTINGENT LIABILITIES

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the state and federal governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

**TOTAL** 

**\$3,570,177** 

Vernal City Corporation has several pending lawsuits and notice of claims filed by different individuals and entities. The information presented by attorneys indicated that most of the outcomes of lawsuits are undeterminable at the date of audit, but the City is aggressively fighting these claims.

# 9. PROPERTY TAX CALENDAR

The City adopts, by June 22, the proposed tax rates as part of its budget for the current year, which begins July 1. If the proposed rates exceed a certified tax rate, a special public hearing must be held before the final rate is adopted. The final tax rate is assessed by the county assessor on property in the County as of July 1. The taxes are payable to the City treasurer by the end of November and are remitted to the City by the county treasurer as collected.

# 10. <u>SEGMENT INFORMATION</u>

All Enterprise Funds as presented in the financial statements are comprised of the Utility Fund, Golf Fund, and Municipal Building Authority. The Utility Fund accounts for the activities involved with providing water, sewer and refuse collection services. The Golf Fund has very limited transactions and basically owns assets involved with the operation of the golf course. The Golf Course is operated by another governmental organization. The Municipal Building Authority owns and rents real estate. Segment information for each fund is presented below:

# CONDENSED STATEMENT OF NET ASSETS

	Utility Fund	Municipal Building Authority	Golf Course		
Assets:					
Current assets	\$ 1,755,082	\$ 283,822	\$ 46,438		
Capital assets	16,903,715	2,784,257	327,393_		
Total assets	\$ 18,658,797	\$ 3,068,079	\$ 373,831		
Liabilities:					
Current liabilities	<b>\$</b> 472,591	\$ 247,624			
Noncurrent liabilities	2,310,908	951,000			
Total liabilities	\$ 2,783,499	\$ 1,198,624	\$		
Net Assets:					
Invested in capital assets,					
net of related debt	\$ 14,430,558	\$ 1,674,947	\$ 327,393		
Restricted	133,675				
Unrestricted	1,311,065	194,508	46,438		
Total net assets	\$ 15,875,298	\$ 1,869,455	\$ 373,831		

# 10. SEGMENT INFORMATION (Continued)

# CONDENSED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET ASSETS

		Utility Fund	]	Municipal Building Authority	 Golf Course
Operating revenues Depreciation expense Other operating expenses	\$	3,063,928 (359,365) (2,870,124)	\$	202,144 (95,197) (8,216)	\$ (7,648)
Operating income	\$	(165,561)	\$	98,731	\$ (7,648)
Nonoperating revenue (expenses): Property taxes Investment earnings Impact fees	\$	155,520 <b>29,078</b> 177,255	\$	9,086	
Interest expense and fiscal charges		(27,621)		(24,693)	
Grants Miscellaneous		7, <b>8</b> 39 5,558			
AVWSD		(120.206)		49,660	
Joint venture income (loss) Total nonoperating		(129,306)			 
revenue (expenes)	\$	218,323	\$	34,053	\$ 
Income (loss) before transfers	\$	52,762	\$	132,784	\$ (7,648)
Transfers in (out): Transfers	\$	(46,556)			
Total transfers	\$	(46,556)	_\$_		\$ 
Change in net assets	\$	6,206	\$	132,784	\$ (7,648)
Beginning net assets	_	15,869,094		1,736,671	 381,477
Ending net assets	\$	15,875,300	\$	1,869,455	\$ 373,829

# 10. SEGMENT INFORMATION (Continued)

Total net assets

# CONDENSED STATEMENT OF CASH FLOWS

CONDENSED STATEMENT OF C	ASI	IFLOWS			
		¥ 7.111.		funicipal	G 10
		Utility		Building	Golf
		Fund	A	uthority	 Course
Net cash provided (used) by:					
Operating activities	\$	162,378	\$	193,928	
Noncapital financing activities	,	160,726	·	(19,901)	
Capital and related financing		•		( , ,	
activities		(914,540)		(193,033)	
Investing activities		29,078		9,086	
8	-	<del></del>		<del></del>	 
Net increase (decrease)	\$	(562,358)	\$	(9,920)	\$ •••
Beginning cash and cash equivalents		937,452		293,742	 
Ending cash and cash equivalents	\$	375 <b>,0</b> 94	\$	283,822	\$ 
	==				 
·					
OTHER FINANCIAL DATA					
$(\mathbf{r}_{i}, \mathbf{r}_{i}) = \mathbf{r}_{i}$			M	<b>lunicipal</b>	
		Utility	1	Building	Golf
		Fund		Authority	 Course
Operating revenues:					
Charges for services	\$	3,063,928	\$	202,144	
Depreciation expense	•	359,365	•	95,197	\$ 7,648
Operating income (loss)		(165,561)		9,873	(7,648)
Operating transfers in		, ,		,	, ,
Operating transfers out		(46,556)			
Change in net assets		6,206		132,784	(7,648)
Property, plant, and equipment:					
Additions		731,205			
Deletions		186,585			
Net working capital		1,282,491		36,198	46,438
Total assets	1	8,658,797		3,068,079	373,831
Bonds payable		2,483,177		1,087,000	
		£ 055 000		1 0/0 4/2	272 021

15,875,298

1,869,455

373,831

# 11. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City pays an annual premium to Utah Local Governments Trust for its health insurance coverage, general liability and property coverage. At June 30, 2006, the City had no claims or judgments filed against it related to the risks mentioned above.

# 12. RECEIVABLES

Receivables as of year-end for the government's individual funds including the applicable allowances for uncollectible accounts are as follows:

	General Fund	Utility Fund	Non- Major Funds	Total
Receivables: Miscellaneous Assessment		\$ 3,921	<b>\$</b> 201,673	\$ 3,921 201,673
Accounts Due from other	\$ 92,341	228,525	<b>2,073</b>	322,939
governments	1,337,246	2,714	1,149	1,341,109
Gross receivables	\$ 1,429,587	\$ 235,160	\$ 204,895	\$ 1 <b>,86</b> 9,642
Less: allowance for uncollectibles		(4,956)		(4,956)
Net receivables	<b>\$</b> 1,429,587	\$ 230,204	\$ 204,895	\$ 1,864,686

# 13. <u>INTERFUND BALANCE AND TRANSFERS</u>

Internal Balances - Included in internal balances on the financial statements are individual fund receivables and payable balances at June 30, 2006 as follows:

	 Oue From Other Funds	 Due To Other Funds
Emergency 911		\$ 67 <b>,8</b> 95
Debt Service	\$ 187,156	•
Trust & Agency	125,370	162
General		1,574,539
Street Construction		13,232
City Park Green Space	253	
City Wide SID	93,319	
UCVC Interlocal	7,300	
Municipal Building Project	1 <b>98</b>	
Utility Fund	1,114,008	
Golf Course	46,438	
City Storm Drain	39,133	
Education Development	47,480	
Housing Rehab.	 <del></del>	 4,827
Totals	\$ 1,660,655	\$ 1,660,655

# 13. <u>INTERFUND BALANCE AND TRANSFERS (Continued)</u>

Transfers- The following table provides a reconciliation of all interfund transfers:

# **TRANSFERS**

Fund	 In	 (Out)
City Storm Drain Project	\$ 290,000	
General	29,388	\$ 2,506,992
Utility		46,556
Debt Service	478,924	
Municipal Building	250,000	
Equipment Replacement	46,556	
Street Construction	350,000	
Cobble Rock Park		29,389
Parking Development	50,000	
SID	138,069	
Education Development	50, <b>00</b> 0	
Emergency Preparedness	300,000	
Legacy Fund	 600,000	 
Totals	\$ 2,582,937	 2,582,937

# 14. JOINT OPERATING AGREEMENTS WITH OTHER GOVERNMENTAL ENTITIES

Vernal City has entered into joint operating agreements with Uintah County to provide services to the residents of Vernal City in the most economical manner to all of the residents of the City. These joint operations include the Vernal City/Uintah County Airport, Vernal City/Uintah County Cemetery, Vernal City/Uintah County Fire Department. Policy for the administration and operation of these joint ventures is established jointly by the Uintah County Commission and Vernal City Council. The entities have agreed to share the net cost after deducting applicable revenues of maintenance and operation, capital outlay and any other approved expenditure according to the following percentages:

- Vernal City/Uintah County Airport.
  - Uintah County 75%
  - Vernal City 25%
- **❖ Vernal City/Uintah County Cemetery**:
  - Uintah County 50%
  - Vernal City 50%
- ❖ Vernal City/Uintah County Fire Department
  - Uintah County 50%
  - Vernal City 50%

# 14. <u>JOINT OPERATING AGREEMENTS WITH OTHER GOVERNMENTAL ENTITIES</u> (Continued)

There is also a joint operating agreement between Vernal City, Uintah County, Duchesne County, Roosevelt City, Naples City and the State of Utah to operate the Uintah Basin Communications Center. Policy for the administration and operation of the Uintah Basin Communications Center is established jointly by a Governing Board, made up of one member each, from Uintah County Commission, Duchesne County Commission, Vernal City Council, Roosevelt City Council, and the State of Utah Public Safety Communications Director. The State of Utah is responsible for the payment of all operating expenditures, capital expenditures and wages and benefits. The various entities have agreed to share the cost of maintenance and operations, capital outlay and any other approved expenditure. Estimated revenue sources are a follows:

a.	Utah Dept of Public Safety	25.0%
b.	Uintah County	13.3%
c.	Duchesne County	<b>8</b> .1%
d.	Vernal City	12.9%
e.	Roosevelt City	6.1%
f.	Sale of services	34.6%

The Uintah Recreation District was established by Uintah County Commission in October of 1996. The board of district shall consist of ten (10) members. Seven (7) shall be appointed by the Uintah County Commission; one (1) member appointed by Vernal City: one (1) member appointed by Naples City and one (1) member by Ballard Town. The Recreation District is currently responsible for operating several of the Joint Operating Agreements in which Vernal City Participates.

Following is a description of each joint operation:

#### 1. Golf Course

- Ownership of Facilities. The land and all of the golf course buildings and improvements is owned by Vernal City and The Municipal Building Authority of Vernal City.
- Administration of facilities. Policy for the administration and operation of the Golf Course Complex is established by the Recreation District Board.

# 2. City County Parks

- ❖ Ownership of Facilities. The City/County park complex located at 1000 West 300 North. The land and all of the buildings are owned jointly by Uintah County and Vernal City. Each entity owns 50% of the assets.
- Administration of facilities. Policy for the administration and operation of the City/County Park Complies is established by the Recreation District.

# 14. <u>JOINT OPERATING AGREEMENTS WITH OTHER GOVERNMENTAL ENTITIES</u> (Continued)

There is a joint operating agreement dated January 24, 2001 between Vernal City, Naples City and Uintah County to construct and operate the Uintah Animal Shelter located at 1387 East 335 South, Vernal, UT. The project is to be administered by Vernal City.

The facility shall be owned by the Municipal Building Authority of Vernal City and the permanent Community Impact Board of the State of Utah.

Cost sharing of all operation and maintenance expenses and capital expenditures shall be shared by Vernal City, Naples City and Uintah County on the basis of actual use of the shelter as measured by the number of animals housed at the shelter during the fiscal year preceding the fiscal year (July, 1 – June, 30) in which the expenses are to be paid.

CIB loan repayment shall be shared by Vernal City, Naples City and Uintah County on the basis of actual use of the shelter as measured by the number of animals housed at the shelter during the fiscal year preceding the fiscal year (July, 1 – June, 30) in which the expenses are to be paid.

# 15. **JOINT VENTURE**

The Ashley Valley Sewer Management Board is a joint venture formed to provide sewage disposal service to the residence of the Ashley Valley. The participants in the joint venture are Vernal City, Maeser Water and Sewer Improvement District and Ashley Valley Water and Sewer Improvement District. The Governing Board is comprised of two (2) members from each of the participating entities. The Board makes all the decisions relating to operations, budgeting, etc. A condensed audited financial statement is outlined below:

# ASHLEY VALLEY SEWER MANAGEMENT BOARD BALANCE SHEET DECEMBER 31, 2005 (AUDITED)

# Assets

Current assets	<b>\$</b> 1,15 <b>0,</b> 270
Property and equipment (net)	19,3 <b>9</b> 5,395
Restricted assets	9 <b>68,</b> 516
Other assets	1,273
Long-term investments	3,055,338
Total assets	\$ 24,570,792
Liabilities and Fund Equity	
Current liabilities	<b>\$</b> 439,877
Long-term liabilities	5,284,000
Fund equity	18 846 915

\$ 24,570,792

Total liabilities and fund equity

# 15. **JOINT VENTURE (Continued)**

Each of the participants has a 1/3 interest in the joint venture. The City's activity for the year ended June 30, 2006 is presented below:

Beginning Balance, 7-01-05	<b>\$ 6,411,611</b>
Vernal City's operating loss	
(Total loss 387,919 x 1/3)	(129,306)
Ending Balance, 6-30-06	\$ 6,282,305

All of the financial information presented above, and the information as reported in the accompanying financial statements, is taken from audited financial statements prepared by Karren, Hendrix & Associates, CPA's P.C, Salt Lake City, Utah.

# 16. POST EMPLOYMENT BENEFITS

In February of 2005, the Vernal City Council adopted an amendment to the City's Personnel Policies and Procedures providing for a post employment benefit using accrued sick leave of eligible employees. Briefly stated, the benefit is afforded to employees who have a minimum of 10 years of employment with the City, allowing such employees to utilize a limited amount of accrued sick leave to be converted to a benefit. The City is aware of present State litigation associated with this type of policy and further is aware of potential disclosure requirements pertaining to the financial liabilities of this policy.

# 17. PRIOR PERIOD ADJUSTMENT

During the current fiscal year, the City determined there had been several small differences in financial transactions between the City and the Narcotic Strike Force. After researching those differences, which occurred in prior years, it was determined to reimburse the Strike Force \$27,475 resulting in the prior period adjustment.

# 18. <u>RESTRICTED NET ASSESTS/FUND BALANCES</u>

The restricted net assets of government wide financial statements and reserved fund balances of fund financial statements are disclosed below:

# 19. RESTRICTED NET ASSETS/FUND BALANCES

# Net Assets - Government Wide Financial Statements

Class "C" Road - Funds received from the State of Utah to be used to improve Class C roads in the City.

Special Revenue Funds, Capital Projects – These amounts are restricted for expenditures relating to the purpose of the fund.

Utility Fund – This amount is restricted to meet bond sinking fund requirement.

Animal Shelters - Amount reserved for contribution to the new animal shelter program.

Debt Service Fund – Debt covenants require the City to maintain sinking and reserve funds for the repayment of revenue bonds.

# Fund Balance - Fund Financial Statements

The same amounts that are reported as restricted net assets in the Government Wide Financial Statements, are shown as reserved fund balances in the Fund Financial Statements.

# 20. <u>DEFICIT FUND BALANCES</u>

The following fund had a deficit fund balance on June 30, 2006:

Capital Project – Housing Rehab

\$4,827

# VERNAL CITY CORPORATION COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2006

		SPE	CIAL RE	SPECIAL REVENUE FUNDS	SUNDS					CAP	ITAL PR	CAPITAL PROJECT FUNDS	8			
	Z	NARCOTICS STRIKE FORCE	EMEI	EMERGENCY 911	INTE	UCVC INTERLOCAL AGENCY	PA DEVE	PARKING DEVELOPMENT	MD BU	MUNICIPAL BUILDING PROJECT	STOR	CTTY STORM DRAIN PROJECT	CF	CITY PARK GREEN SPACE	O R	EQUIPMENT REPLACE- MENT
ASSETS																
Cash and cash equivalents Investments: restricted Investments	<b>€</b>	1,487 284,874					v	270.946	v	734.841	G	575.451		451.798	s	423.143
Due from other funds Due from other governments Assessment receivable Accounts receivable					<u>د</u>	7,300	,		,	861	,	39,133	.	253	,	
Total assets	Ø	286,361	ø	:	s s	8,449	S.	270,946	v	735,039	S	614,584	S	452,051	s,	423,143
LIABILITIES AND FUND BALANCES																
Liabilities: Accounts payable Accrued liabilities Due to other funds Deferred revenue	ø	206 5,234 67,895							s	<b>861</b>			s	274		
Total isbilities	s	73,335	ø		55		S		S	198	S	:	S	274	S	1
Fund balances: Unreserved, reported in: Special revenue funds Capital project funds Debt service funds	φ	213,026			•	8,449	۰	270,946	<b>~</b>	734,841	s	614,584	s,	451,777	ω	423,143
Total fund balances	S	213,026	S		s	8,449	~	270,946	S	734,841	S	614,584	S	451,777	ø	423,143
Total liabilities and fund balance	s	286,361	s	:	ø	8,449	ø	270,946	s	735,039	69	614,584	s	452,051	s	423,143

# VERNAL CITY CORPORATION COMBINING BALANCE SHEET -NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2006

	NONMAJOR GOVERNMENTAL FUNDS	-	1,487 767,578 4 2 16,406	374,839	201,673	5,565,205		99,708	5,234	187,561	378,457		4,486,453	5,186,748	5,565,205
DEBT SERVICE FUND	DEBT GG		\$ 277,552	187,156	201,673	\$ 186,381 \$		S		\$ 187,561	\$ 187,561 \$	σ.	\$ 478,820	\$ 478,820 \$	\$ 666,381 \$
	CITY WIDE SID		S	\$ 93,319		\$ 93,319 \$					<b>S</b>		\$ 93,319	\$ 93,319	\$ 93,319
	HOUSING REHAB					9				\$ 4,827	\$ 4,827		\$ (4,827)	\$ (4.827)	
6	LEGACY			\$ 602,724		\$ 602,724					:		\$ 602,724	\$ 602,724	\$ 602,724
FUNDS (Continued	EMERGENCY PREPAREDNESS FUND			301,618		301,618							301,618	301,618	301,618
CAPITAL PROJECT FUNDS (Continued)	EDUCATION E DEVELOPMENT PR FUND		•	\$ 47,480		47,480 \$		11.057			11,057 \$		36,423 \$	36,423 \$	47,480 \$
			23	S S	E.			2		22	%		3 8	8	ر او
	STREET CONSTRUCTION FUND		\$ 205,152	855,885	2,073	S 1,063,110		50 CFO CFO	6,10	13,232	\$ 101,205		\$ 961,905	\$ 961,905	\$ 1,063,110
	COBBLE ROCK PARK					8									5
		ASSETS	Cash and cash equivalents Investments: restricted	Investments Due from other funds	Due from other governments Assessment receivable	Total assets	LIABILITIES AND FUND BALANCES	Liabilities:	Accounts payable Accrued liabilities	Due to other funds	Total liabilities	Fund balances: Unreserved, reported in: Conceil provenue funds	Capital project funds Debt service funds	Total fund balances	Total liabilities and fund balance

# VERNAL CITY CORPORATION COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2006

		SPE	CIALR	SPECIAL REVENUE FUNDS	SON					CAP	TAL	CAPITAL PROJECT FUNDS	8			
	X V	NARCOTICS STRIKE FORCE	EME	EMERGENCY 911	N N	UCVC INTERLOCAL AGENCY	PA	PARKING DEVELOPMENT	MS S	MUNICIPAL BUILDING PROJECT	STC	CTTY STORM DRAIN PROJECT	[5 s]	CITY PARK GREEN SPACE	BO E	EQUIPMENT REPLACE- MENT
REVENUES: Intergovernmental revenue	•	133,564			•	280										
Assessment revenues Miscellaneous Investment earnings		<b>88,594</b> 5,835	8	848		1,750	8	10,276	S	23,452	٠	16,685	•	18,740	8	16,120
Total revenues	<b>~</b>	227,993	<b>~</b>	849	<b>"</b>	2,030	S	10,276	S	23,452	œ	16,685	<b>~</b>	18,740	ø	16,120
EXPENDITURES: Public safety Highways and public improvements Parks, recreation, and public property	ø	122,110	и	92,861	4	2,300			ø	3,976	ø	867	•	274		
Economic development Capital outlay Debt service - principal Debt service - interest	]				İ					44,391			-			
Total expenditures	S	122,110	ø	92,861	4	2,300	S		8	48,367	S	867	•	274	9	:
Excess of revenues over (under) expenditures	s	105,883	ø	(92,012)	<b>6</b>	(270)	,	10,276	ø	(24,915)	œ	15,818	ø	18,466	<b>5</b> 0	16,120
Other financing sources (uses): Transfers in Transfers out							s,	20,000	s	250,000	<b>%</b>	290,000			ø	46,556
Total other financing sources (uses)	•	1	•	;	ø	:	€	\$0,000	ø	250,000	•	290,000	8	:	ø	46,556
Excess of revenues and other sources over (under) expenditures and other uses	S	105,883	ø	(92,012)	ø	(270)	<b>⇔</b>	60,276	s	225,085	•	305,818	ø	18,466	ø	62,676
Fund Balances - Beginning of year Prior period adjustment		79,668		92,012	}	8,719		210,670		509,756		308,766		433,311		360,467
Fund Balances - End of year	<b>~</b>	213,026	<b>%</b>	:	<u>~</u>	8,449	S	270,946	æ	734,841	~	614,584	۵,	451,777	۵,	423,143

# VERNAL CITY CORPORATION COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2006

				•	CAPITAL	PROJEC	CAPITAL PROJECT FUNDS (Continued)	tinued	(					N E	DEBT SERVICE FUND		
	COBBLE ROCK		STREET CONSTRUCTION		EDUCATION DEVELOPMENT	EME PREP,	EMERGENCY PREPAREDNESS	) A	LEGACY	H	HOUSING		CITY		DEBT	GOVI	TOTAL NONMAJOR GOVERNMENTAL
	PARK	اٰر	FUND		FUND		FUND	匠	FUND	۳	REHAB		SID	SE	SERVICE		FUNDS
REVENUES: Intergovernmental revenue Assessment revenues				•	2,500					<b>↔</b>	25,000			4	139,176	ø	161,344 139 <b>,176</b>
Miscellaneous Investment earnings			\$ 41,436			8	1,618	8	2,724						22,795		90,344
Total revenues			\$ 41,436	8	2,500	S	1,618	8	2,724	8	25,000	8		s	161,971	s	551,394
EXPENDITURES:  Public safety  Highways and public improvements  Parks recreation and public immenty			\$ 16,458							¢.	29 827	ø.	6,682			s	214,971 17,325 43.059
Economic development Capital outlay Debt service - principal Debt service - interest		1	467,319	<u>ه</u>	16,077					,		,		<b>5</b>	300,0 <b>00</b> 121,266		16,077 511,710 300,000 121,266
Total expenditures	<b>S</b>	,	\$ 483,777	8	16,077			<b>S</b>		<b>6</b>	29,827	6	6,682	S	421,266	<b>~</b>	1,224,408
Excess of revenues over (under) expenditures	<b>S</b>		\$ (442,341)	8	(13,577)	~	1,618	u	2,724	s,	(4,827)	S	(6,682)	\$	(259,295)	S	(673,014)
Other financing sources (uses): Transfers in Transfers out	(5) (29,389)	<b>68</b>	350,000	ب د	20,000	<b>~</b>	300,000	<u>"</u>	900,009			<u>ه</u>	138,069	<b>6</b>	478,924	<b>~</b>	2,553,549
Total other financing sources (uses)	(582,389)		\$ 350,000	8	90,000	•	300,000	8	000,009	₩		۵	138,069	a	478,924	ø	2,524,160
Excess of revenues and other sources over (under) expenditures and other uses	\$ (29,389)		\$ (92,341)	•	36,423	•	301,618	<b>6</b>	602,724	49	(4,827)	•	131,387	6	219,629	69	1,851,146
Furid Balances - Beginning of year Prior period adjustment	29,389	389	1,054,246										(38,068)		161'652		3,308,127
Fund Balances - End of year	S		\$ 961,905	9	36,423	<b>S</b>	301,618	<u>"</u>	602,724	8	(4,827)	S	93,319	w	478,820	s.	5,186,748

# VERNAL CITY CORPORATION COMBINING STATEMENT OF REVENUES AND EXPENSES UTILITY FUND

# **FOR THE YEAR ENDED JUNE 30, 2006**

				тот	ALS
	WATER DEPT.	SEWER DEPT.	SOLID WASTE DEPT.	JUNE 30, 2006	JUNE 30, 2005
OPERATING REVENUES:					
Charges for services	\$ 1,645,223	\$ 1,194,537	\$ 224,168	\$ 3,063,928	\$ 2,862,401
Total revenues	\$ 1,645,223	\$ 1,194,537	\$ 224,168	\$ 3,063,928	\$ 2,862,401
OPERATING EXPENSES:					
Wages and benefits	\$ 346,026	\$ 110,714		\$ 456,740	\$ 417,750
Services and supplies	1,175,021	1,015,489	\$ 222,874	2,413,384	2,298,871
Depreciation	245,988	113,377		359,365	372,028
Total operating expenses	\$ 1,767,035	\$ 1,239,580	\$ 222,874	\$ 3,229,489	\$ 3,088,649
Net income (loss) from					
operations	\$ (121,812)	\$ (45,043)	\$ 1,294	\$ (165,561)	\$ (226,248)
NON-OPERATING REVENUES (EXPENSES):					
Transfers in (out)		\$ (46,556)		\$ (46,556)	\$ 128,135
Interest earnings	\$ 29,078	(10,220)		29,078	13,726
Impact fees	<b>69.</b> 000	108,255		177,255	103,860
Miscellaneous	330	5,228		5,558	11,014
Joint venture income (loss)		(129,306)		(129,306)	(158,960)
Grant	7,839	, , ,		7,839	779,847
Property taxes	155,520			155,520	150,000
Interest expense	(23,070)	(4,551)		(27,621)	(12,294)
Total non-operating					
revenue (expenses)	\$ 238,697	\$ (66,930)	\$	\$ 171,767	\$ 1,015,328
NET INCOME (LOSS)	\$ 116,885	\$ (111,973)	\$ 1,294	\$ 6,206	\$ 789,080

# VERNAL CITY CORPORATION COMPARATIVE BALANCE SHEET GENERAL FUND FOR THE YEARS ENDED JUNE 30, 2006 AND 2005

		JUNE 30, 2006		JUNE 30, 2005
<u>ASSETS</u>				
Cash	\$	56,199	\$	1 <b>50</b> ,653
Investments: restricted				156,223
Investment at cost		2,666,965		1,746,479
Accounts receivable		92,341		<b>78,</b> 710
Due from other governments		1,337,246		1,105,341
Prepaid expense		5,000		5,000
Total assets	\$	4,157,751	\$	3,242,406
LIABILITIES AND FUND EQUITY				
Liabilities:				
Accounts payable	\$	166,331	\$	207,563
Due to other funds		1,574,539		1,515,805
Escrow deposit payable	*****	371,019		102,968
Total liabilities	\$	2,111,889	\$	1,826,336
Fund Equity:				
Reserved for compensated absence	\$	172,232	\$	150,952
Reserved for Class "C" Road		62,446		<b>52,</b> 573
Animal Shelter		14,401		
Unreserved	<del></del>	1,796,783	***********	1,212,545
Total fund equity	\$	2,045,862	\$	1,416,070
Total liabilities and fund balance	\$	4,157,751	\$	3,242,406

# VERNAL CITY CORPORATION COMPARATIVE STATEMENT OF REVENUES AND EXPENSES WATER DEPARTMENT

# FOR THE YEARS ENDED JUNE 30, 2006 AND 2005

		JUNE 30, 2006	 JUNE 30, 2005
OPERATING REVENUES:			
Charges for service	\$	1,645,223	\$ 1,521,877
Total operating revenues	\$	1,645,223	\$ 1,521,877
OPERATING EXPENSES:			
Wages and benefits	\$	346,026	\$ 322,361
Services and supplies		1,175,021	1,126,457
Depreciation		245,988	 244,911
Total operating expenses	\$	1,767,035	\$ 1,693,729
NET INCOME (LOSS) FROM OPERATIONS	<u>\$</u>	(121,812)	\$ (171,852)
NON-OPERATING REVENUES (EXPENSES):			
Transfer AVWSD			
Interest expense	\$	(23,070)	\$ (7,519)
Grant		<b>7,839</b>	779,847
Interest earnings		29,078	13,591
Impact fees		69 <b>,00</b> 0	33,000
Property taxes		155,520	150,000
Miscellaneous		330	 4,933
Total non-operating revenues	\$	238,697	\$ 973,852
NET INCOME (LOSS)	\$	11 <b>6,88</b> 5	\$ <b>802,</b> 000

# VERNAL CITY CORPORATION COMPARATIVE STATEMENT OF REVENUES AND EXPENSES SEWER DEPARTMENT

# FOR THE YEARS ENDED JUNE 30, 2006 AND 2005

	 JUNE 30, 2006	JUNE 30, 2005	
OPERATING REVENUES:			
Charges for service	\$ 1,194,537	\$	1,156,007
Total operating revenues	\$ 1,194,537	\$	1,156,007
OPERATING EXPENSES:			
Wages and benefits	\$ 110,714	\$	95,389
Services and supplies	1,015,489		989,782
Depreciation	 113,377		127,117
Total operating expenses	\$ 1,239,580	\$	1,212,288
NET INCOME (LOSS) FROM OPERATIONS	\$ (45,043)	\$	(56,281)
NON-OPERATING REVENUES (EXPENSES):			
Miscellaneous	\$ 5,228	\$	6,081
Transfer AVSMB			131,537
Interest earnings			135
Impact fees	108,255		70,860
Joint venture income	(129,306)		(158,960)
Interest expense	(4,551)		(4,775)
Transfers in (out)	 (46,556)	·····	128,135
Total non-operating revenues (expenses)	\$ (66,930)	\$	173,013
NET INCOME (LOSS)	\$ (111,973)	\$	116,732

# VERNAL CITY CORPORATION COMPARATIVE STATEMENT OF REVENUES AND EXPENSES SOLID WASTE DEPARTMENT FOR THE YEARS ENDED JUNE 30, 2006 AND 2005

	J	UNE 30, 2006	J	UNE 30, 2005
OPERATING REVENUES:				
Charges for service	\$	224,168	\$	184,517
Total operating revenues	\$	224,168	\$	184,517
OPERATING EXPENSES:				
Services and supplies	\$	222,874	\$	182,632
Total operating expenses	\$	222,874	\$	182,632
NET INCOME (LOSS) FROM OPERATIONS	\$	1,294	\$	1,885
NET INCOME (LOSS)	\$	1,294	\$	1,885

# SMUIN, RICH & MARSING

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MEMBERS

AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS

LITAN ASSOCIATION OF CERTIFIED PUBLIC ACCOUNTANTS

CRAIG G.SMUIN, C.P.A. R. KIRT RICH, C.P.A. GREG MARSING, C.P.A. DOUGLAS RASMUSSEN, C.P.A.

> Honorable Mayor and Members of the City Council Vernal City Corporation Vernal, Utah 84078

> > RE: Auditor's Report on State Compliance For State Grants

### Ladies/Gentlemen:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Vernal City Corporation for the year ended June 30, 2006 and have issued our report thereon dated November 15, 2006. As part of our audit, we have audited the City's compliance with the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort, or earmarking; reporting; special tests and provisions applicable to each of its major State assistance programs as required by the State of Utah Legal Compliance Audit Guide for the year ended June 30, 2006. The City received the following major State assistance programs from the State of Utah.

Class "C" Road (Utah Department of Transportation)
Liquor Law Enforcement (State Tax Commission)
CIB Grants (Department of Community and Economic Development)

The City also received the following nonmajor grants, which are not required to be audited for specific compliance requirements: (However, these programs were subject to testwork as part of the audit of Vernal City Corporation's financial statements.)

Fire Equipment Grant (Department of Natural Resources)
CIB Grant (Department of Community and Economic Development)

Our audit also included testwork on the City's compliance with those general compliance requirements identified in the State of Utah Legal Compliance Audit Guide, including:

Public Debt
Budgetary Compliance
Cash Management
Purchasing Requirements
Other Compliance Requirements
Justice Courts Compliance
Impact Fees

Truth in Taxation & Property
Tax Limitations
Liquor Law Enforcement
B & C Road Funds
Uniform Building Code
Standards
Asset Forfeitures

The management of Vernal City Corporation is responsible for the City's compliance with all compliance requirements identified above. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

The results of our audit procedures disclosed immaterial instances of noncompliance with the requirements referred to above, which are described in the accompanying management letter. We considered these instances of noncompliance in forming our opinion on compliance, which is expressed in the following paragraph.

In our opinion, Vernal City Corporation, complied, in all material respects, with the general compliance requirements identified above and the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort, or earmarking; reporting; and special tests and provisions that are applicable to each of its major State assistance programs for the year ended June 30, 2006.

SMUIN, RICH & MARSING
MUIN, RICH & MARSING

Price, Utah

November 15, 2006

# SMUIN, RICH & MARSING

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MEMBERS

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R. KIRT RICH, C.P.A.

Honorable Mayor and Members of the City Council Vernal City Corporation Vernal, Utah 84078

> RE: Report on Compliance and on Internal Control Over Financial Reporting Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

We have audited the financial statements of Vernal City Corporation as of and for the year ended June 30, 2006, and have issued our report thereon dated November 15, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, others within the organization, City Council and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

SMUIN, RICH & MARSING

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Price, Utah

November 15, 2006

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> Honorable Mayor and Members of the City Council Vernal City Corporation Vernal, Utah 84078

### Ladies/Gentlemen:

The following comments and recommendations are a result of our review of the accounting procedures and internal controls in connection with our examination of the financial statements of Vernal City Corporation for the year ended June 30, 2006.

Since our review was made primarily to determine the scope of our auditing procedures and was not intended as a comprehensive study or evaluation of the systems and procedures, this memorandum should not be considered all inclusive.

We welcome the opportunity to discuss any items mentioned in this memorandum or any other accounting or procedural questions.

# **DEFICIT FUND BALANCE**

According to Utah State Law, Cities are not allowed to spend more funds than what they receive. By doing so, they create a deficit fund balance. The State Auditor has taken the position that a deficit, created by expenditures being made in excess of available funds, is illegally created debt in violation of the Utah Constitution. During the audit, we found that Capital Project – Housing Rehab had a deficit fund balance for the year ending June 30, 2006.

We recommend that adequate revenues be allocated to the fund to eliminate the current deficit.

# **SUMMARY**

We feel the accounting procedures and internal control item mentioned above is an area where Vernal City Corporation can make changes so as to further improve their internal control structure to safeguard the assets, check the accuracy and reliability of accounting data and promote operating efficiency.

Sincerely,

SMUIN, RICH& MARSING

Price, Utah

November 15, 2006



January 4, 2007

Smuin, Rich & Marsing PO Box 820 Price, UT 84501

RE: Managment Letter - FY2006 Audit Response to Memorandum.

# **Deficit Fund Balance:**

In the FY2006 Vernal City Audit the financial statement showed a deficit fund balance in the Capital Project - Housing Rehabilitation Fund. This deficit balance was associated with a Community Development Block Grant (CDBG) project where preliminary engineering work was done, creating an expenditure of funds. After the solicitation of bids for the project, however, it was determined that the project could not be accomplished due to insufficient CDBG funding available. Consequently, the previous expenditure for engineering work was ineligible for reimbursement, utilizing any CDBG funds that had been available. This determination was made following the close of FY2006, and unfortunately no other funds were allocated to eliminate that funding deficit created from the expenditure for engineering work.

Vernal City will allocate the necessary funds in FY2007 to eliminate this deficit. We appreciate the auditors of Smuin, Rich & Marsing and the State Auditors Office in helping us in bringing this compliance issue to our attention.

City Manager